

# AUDIT REPORT ON THE ACCOUNTS OF LOCAL GOVERNMENTS DISTRICT HANGU

**AUDIT YEAR 2018-19** 

**AUDITOR GENERAL OF PAKISTAN** 

#### TABLE OF CONTENTS

| ABBREV      | IATIONS AND ACRONYMS                                     | i          |
|-------------|--|------------|
| Preface     |  | iii        |
| EXECUT      | IVE SUMMARY  | iv         |
| SUMMAI      | RY TABLES & CHARTS                                       | viii       |
| I: Audit W  | Vork Statistics  | viii       |
| II: Audit o | bservations Classified by Categories                     | viii       |
| III: Outco  | me Statistics  | ix         |
| IV: Table   | of Irregularities pointed out                            | x          |
| CHAPTE      | R-1  | 1          |
| 1.1         | Local Government Hangu.                                  | 1          |
| 1.1.1       | Introduction   | 1          |
| 1.1.2       | Comments on Budget and Accounts (Variance Analysis)      | 5          |
| 1.1.3       | Comments on the status of compliance with PAC, DAC/TAC D | irectives7 |
| 1.2         | Audit Paras-District Government                          | 8          |
| 1.2.1       | Irregularities & Non compliance                          | 8          |
| 1.2.2       | Internal Control Weaknesses                              | 32         |
| 1.3         | Audit Paras-TMAs Hangu/Thall                             | 37         |
| 1.3.1       | Mis-appropriation  | 37         |
| 1.3.2       | Irregularity/ Non compliance                             | 39         |
| 1.4.1       | Irregularity/ Non compliance                             | 47         |
| ANNEXU      | RES  | 50         |
| Annex-1     |  | 50         |
| Annex -2    | Detail of unverified expenditure                         | 53         |
| Annex -3    | Detail of unauthorized cash withdrawal                   | 54         |
| Annex -4    | Detail of blockade of government fund                    | 55         |
| Annex -5    | A. Detail of irregular and unauthorized disbursement     | 57         |

| Annex-6  | Detail of irregular expenditure on account of other store | 58 |
|----------|---|----|
| Annex -7 | Detail of overpayment of HPA allowance                    | 59 |
| Annex-8  | Detail of non utilization of machinery                    | 60 |
| Annex-9  | Detail of blockade of public money                        | 61 |
| Annex-10 | Detail of non deduction of HRA & Conveyance               | 62 |
| Annex-11 | Detail of loss due to less realization of revenue         | 64 |
| Annex-12 | Detail of non realization of revenue                      | 65 |
| Annex-13 | Detail of non imposition of penalty                       | 66 |
| Annex-14 | Detail of non realization of revenue                      | 69 |
| Annex-15 | Detail of non deduction of HRA &CA                        | 70 |

#### ABBREVIATIONS AND ACRONYMS

AAC Additional Assistant Commissioner ADC Additional Deputy Commissioner ADP Annual Development Programme

AIR Audit & Inspection Report

Basic Health Unit BHU BOQ Bill Of Quantity Call Deposit CD

**CMD Chief Minister Directives CNG** Compressed Natural Gas

Central Public Works Account Code CPWA Code CPWD Code Central Public Works Department Code

C&W Communication and Works District Accounts Committee DAC

DC **Deputy Commissioner** 

DDO Drawing and Disbursing Officer **DGHS** Director General Health Services

DHO District Health Officer

E&SE Elementary and Secondary Education

General Financial Rules **GFR** House Rent Allowance HRA Information Technology IT KP Khyber Pakhtunkhwa

**KPPRA** Khyber Pakhtunkhwa **Public** Procurement

Regulatory Authority

Local Government Ordinance LGO

Memorandum for **MFDAC** Departmental Accounts

Committee

Model Farm Services Centre **MFSC** NCs Neighbourhood Councils NIT Notice for Inviting Tender No Object Certificate NOC

PAC Public Accounts Committee
PAO Principal Accounting Officer

PEC Pakistan Engineering Council

PCC Plain Cement Concrete
PHE Public Health Engineering
RDA Regional Directorate of Audit

RHC Rural Health Centre SMO Senior Medical Officer

SNE Schedule for New Expenditure
TMA Tehsil Municipal Administration

TMO Tehsil Municipal Officer

UCs Union Councils VCs Village Councils

#### **Preface**

Articles 169 & 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections-8 and 12 of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 and Section-37 of Khyber Pakhtunkhwa Local Government Act 2013 require the Auditor General of Pakistan to conduct audit of the receipts and expenditure of District Fund and Public Account of District Governments.

The report is based on audit of the accounts of various Local Governments i.e. offices of District Government, Tehsil Municipal Administrations, Assistant Director Local Government Elections and Rural Development and Village Councils and Neighborhood Councils in district Hangu for the financial year 2017-18. The Director General of Audit, District Governments, Khyber Pakhtunkhwa conducted audit during 2018-19 on test check basis with a view to report significant findings to the relevant stakeholders. The main body of the audit report includes the systemic issues and significant audit findings. Relatively less significant issues are listed in the Annex-1 of the Audit Report. The audit observations listed in the Annex-1 shall be pursued with the Principal Accounting Officer at DAC level. In all cases where the PAO does not initiate appropriate action, the audit observations will be brought to the notice of appropriate forum through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this Report have been finalized in the light of written replies of the departments, except in few cases mentioned in report. However, in a few cases certain departments did not submit written replies. Except Developmental Authorities DAC meetings were not convened despite repeated requests

The Audit Report is submitted to the Governor, Khyber Pakhtunkhwa in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 37 of Khyber Pakhtunkhwa Local Government Act, 2013, for laying before the appropriate legislative forum.

Islamabad Dated:

(Javaid Jehangir) Auditor General of Pakistan

#### **EXECUTIVE SUMMARY**

The Director General Audit District Governments, Khyber Pakhtunkhwa carries out the audit of Local Governments of Khyber Pakhtunkhwa. Regional Directorate of Audit (RDA) Kohat, on behalf of the DG Audit District Governments, Khyber Pakhtunkhwa carried out the audit of Local Governments of three districts namely Kohat, Karak and Hangu.

The Regional Directorate has a human resource of seven officers and staff with a total of 1,960 man-days. The annual budget amounting to Rs 13.646 million was allocated to the office during financial year 2018-19. The office is mandated to conduct regularity (financial attest audit and compliance with authority audit) and performance audits of programs/projects.

Local Governments of district Hangu consist of three tiers which perform their functions under Khyber Pakhtunkhwa Local Government Act 2013. Tier-1, the District Government comprises one Principal Accounting Officer (PAO) i.e. Deputy Commissioner for the District Government, who is Officer in charge of the offices of nine departments devolved to local governments. Financial provisions of the Act describe the Government fund as District Local Fund and District Public Account for which Annual Budget Statement is authorized by the District Council in the form of budgetary grants. The second tier- Town/Tehsil Municipal Administrations have one PAO i.e. Tehsil Municipal Officer for each administration. There are two Tehsil administrations in District Hanug. The third tier- Village and Neighborhood Councils have one PAO i.e. The Assistant Director Local Government, Elections and Rural Development for development funds of these councils. There are 61 NC/VC's in district Hangu.

#### a. Scope of audit

There are nine offices in District government Hangu, two Tehsil Municipal Administrations, one AD LGE&RDD, 61 VC/NC's out of which the accounts of 08 offices of district government, two TMA's, one AD LGE &RDD and 06 VC/NC's were examined in detail. These entities were selected for detailed audit keeping in view the materiality and auditable man days.

The total expenditure of District Government Hangu for the Financial Year 2017-18 was Rs 1,865.387 million against available budget of Rs 2,316.074 million. Out of this, RDA Kohat audited an expenditure of Rs 1,119.232 million which, in terms of percentage, was 60% of auditable expenditure. The total expenditure of two TMA's was Rs 355.934 million against available budget of Rs 472.084 million. Out of this, RDA Kohat audited an expenditure of Rs 249.154 million which, in terms of percentage, was 70% of auditable expenditure. The total expenditure of AD LGE & RDD Hangu for the Financial Year 2017-18 was Rs44.509 million against available budget of Rs 56.720 million. Out of this, RDA Kohat audited an expenditure of Rs 26.705 million which, in terms of percentage, was 60% of auditable expenditure.

The receipts of District Government Hangu, for the Financial Year 2017-18 was Rs 0.310 million. Out of this, RDA Kohat audited receipts of Rs 0.310 million which, in terms of percentage, was 100% of total auditable receipts. The receipts of TMAs was Rs 122.00 million out of which Rs 97.600 million were audited which in terms of percentage was 80% of the auditable receipts.

The total expenditure of local governments of district Hangu for the financial year 2017-18 was Rs. 2,265.831 million against which the audit of Rs. 1,395.091 million was conducted which in terms of the percentage was 62%. The total receipts of the local governments of district Hangu were Rs 122.310 million against which a receipt of Rs 97.848 million was audited which in terms of percentage was 80%.

#### b. Recoveries at the instance of audit

Recovery of Rs 41.323 million was pointed out during the audit. Out of the total recoveries pointed out, Rs 17.712 million was not in the notice of the executive before audit. However an amount of Rs 0.298 million was made till finalization of this report.

#### c. Audit Methodology

Audit was conducted after understanding the business processes of Local Government Hangu with respect to their functions, control structure and key controls. This helped auditors in understanding the systems, procedures, environment, and the audited entity before starting the audit. Audit used desk

audit techniques for analysis of compiled data and review of actual vouchers called for scrutiny and substantive testing.

#### d. Audit Impact

Audit pointed out various irregularities of serious nature. Cases related to weak internal were also pointed out to which management has been sensitized. In certain cases management has taken action which may further be verified. However, no impact was visible as the management failed to reply and the irregularities could not come to the light in the proper forum i.e. DAC and proper legislative forum.

#### **Comments on Internal Control and Internal Audit Department**

The purpose of internal control system is to ensure effective operation of an organization. It consists of measures employed by the management to achieve objectives, safeguard assets, ensure accuracy, timeliness and reliability of financial and accounting information for decision making.

Another basic component of internal control, as envisaged under section 37(4) of LGA 2013, is internal audit which was not found in place in the domain of District Government.

#### e. Key audit findings of the report;

- i. Irregularities/Non Compliance were noted in 30 cases amounting to Rs 454.074 million.<sup>1</sup>
- ii. Internal Control Weaknesses were noted in 12 cases amounting to Rs 50.797 million.<sup>2</sup>
- iii. Miss-appropriation was noted in 1case amounting to Rs 1.05 million <sup>3</sup>

Minor irregularities/weaknesses pointed out during the audit are being pursued separately with the authorities concerned, as detailed at Annex-1.

vi

<sup>&</sup>lt;sup>1</sup>1.2.1.1 to 1.2.1.24 & 1.3.2.1 to 1.3.2.3 & 1.4.1.1 to 1.4.1.3

<sup>&</sup>lt;sup>2</sup>1.2.2.1 to 2.1.2.6 & 1.3.3.1 to 1.3.3.6

<sup>&</sup>lt;sup>3</sup>1 3 1 1

#### f. Recommendations

- i. Corrective actions need to be taken to stop the practice of violation of rules and regulations in spending the public money.
- ii. Departments need to strengthen internal controls i.e. financial, managerial, operational and administrative controls etc.to ensure that reported lapses are preempted and fair value for money is obtained from public spending.
- iii. Inquiries need to be held to fix responsibility for losses, wasteful expenditure and non-production of records.

#### **SUMMARY TABLES & CHARTS**

#### I: Audit Work Statistics

(Rs in million)

| S# | Description                                   | No.  |             | Budget   |           |
|----|---|------|-------------|----------|-----------|
| 3# | Description                                   | 110. | Expenditure | Receipts | Total     |
| 1  | Total Entities (PAO) in<br>Audit Jurisdiction | 03   | 2,265.831   | 122.31   | 2,389.141 |
| 2  | Total departments in audit jurisdiction       | 61   | 2,265.831   | 122.31   | 2,389.141 |
| 3  | Total Entities (PAO)<br>Audited               | 03   | 1,395.091   | 97.848   | 1,495.939 |
| 4  | Total departments Audited                     | 11   | 1,395.091   | 97.848   | 1,495.939 |
| 5  | Audit & Inspection Reports                    | 11   | 1,395.091   | 97.848   | 1,495.939 |
| 6  | Special Audit Reports                         | -    | -           | -        | -         |
| 7  | Performance Audit Reports                     | -    | -           | -        | -         |
| 8  | Other Reports                                 | -    | -           | -        | -         |

#### II: Audit observations Classified by Categories

(Rs in million)

| S# | Description   | Amount Placed under Audit Observation |
|----|---|---------------------------------------|
| 1  | Unsound asset management                                | 0                                     |
| 2  | Weak financial management                               | 454.074                               |
| 3  | Weak Internal controls relating to financial management | 50.797                                |
| 4  | Others  | 1.05                                  |
|    | Total   | 505.921                               |

#### **III: Outcome Statistics**

(Rs in million)

|    | (KS III IIIIIIIIII)  |  |                |          |           | 111111011                           |                               |
|----|--|--|----------------|----------|-----------|-------------------------------------|-------------------------------|
| S# | Description  | Expenditure on Acquiring Physical Assets (Procurement) | Civil<br>Works | Receipts | Others    | Total<br>Current<br>year<br>2017-18 | Total<br>last year<br>2016-17 |
| 1  | Outlays<br>Audited   |  | 195.264        | 97.848   | 1,101.979 | 1,395.091                           | 1290.854                      |
| 2  | Amount Placed under Audit Observation /Irregularities of Audit |  | 106.554        | 30.642   | 368.725   | 505.921                             | 741.499                       |
| 3  | Recoveries Pointed Out at the instance of Audit                |  | 1.69           | 32.264   | 7.369     | 41.323                              | 122.271                       |
| 4  | Recoveries Accepted /Established at the instance of Audit      |  |                |          |           | 1                                   |                               |
| 5  | Recoveries<br>Realized at<br>the instance<br>of Audit          |  |                |          | 0.298     | 0.298                               | -                             |

#### IV: Table of Irregularities pointed out

(Rs in million)

|    |  | (143 III IIIIIIIII)                         |  |  |  |
|----|--|---|--|--|--|
| S# | Description  | Amount Placed<br>under Audit<br>Observation |  |  |  |
| 1  | Violation of Rules and regulations, principle of propriety and probity in public operation   | 454.074                                     |  |  |  |
| 2  | Report cases of fraud, embezzlement, thefts and misuse of public resources.  | 0   |  |  |  |
| 3  | Accounting Errors (accounting policy departure from NAM <sup>1</sup> , misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements. | 0   |  |  |  |
| 4  | Quantification of weaknesses of internal control systems.  | 9.474                                       |  |  |  |
| 5  | Non-production of record   | 0   |  |  |  |
| 6  | Others, including cases of accidents, negligence etc.  | 0   |  |  |  |
| 7  | Recoveries and overpayment, representing cases of establishment overpayment or misappropriations of public monies  | 42.373                                      |  |  |  |
|    | Total  |   |  |  |  |

#### V: Cost Benefit Ratio

#### (Rs in million)

| S # | Description                                  | Amount   |
|-----|--|----------|
| 1   | Outlays Audited (item 1 of Table 3)          | 1395.091 |
| 2   | Expenditure on audit                         | 0.080    |
| 3   | Recoveries realized at the instance of audit | 0.298    |
|     | Cost-Benefit Ratio                           | 1:2.68   |

 $<sup>^{\</sup>rm 1}$  The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash).

#### **CHAPTER-1**

#### 1.1 Local Government Hangu

#### 1.1.1 Introduction

Under Khyber Pakhtunkhwa Local Government Act 2013 (LGA 2013), activities of District Government are managed through offices of Deputy Commissioner and District Officers. Each group of District Offices is headed by a District Officer (DO). The DO according to Rules of Business of District Government, 2015 distributes the work among the officers, branches, and/or sections of each district office. The offices which manage the activities of District Government are Deputy Commissioner (DC), District Officers Agriculture, Education, Health, Water Management, Population Welfare, LG & RDD, Sports, Live Stock & DD, Soil Conservation, Social Welfare and Municipal Services.

District Hangu has two Tehsil i.e. Hangu and Thall. The office of a Tehsil Municipal Administration is managed by the Tehsil Municipal Officer. He is assisted by a Tehsil officer Finance. A Tehsil Accounts Officer and a Tehsil officer technical.

# According to section 22 of Local Government Act, 2013 the functions and powers of TMAs are as under:-

- (a) Monitor and supervise the performance of functionaries of Government offices located in the Tehsil and hold them accountable by making inquiries and reports to the district government or, as the case may be, Government for consideration and action;
- (b) Prepare spatial plans for the Tehsil including plans for land use and zoning and disseminate these plans for public enquiry;
- (c) Execute and manage development plans for improvement of municipal services and infrastructure;
- (d) Exercise control over land-use, land-subdivision, land development and zoning by public and private sectors for any purpose, including for agriculture, industry, commercial markets, shopping centers; residential,

recreation, parks, entertainment, passenger and freight transport and transit stations;

- (e) Enforce municipal laws, rules and bye-laws;
- (f) Prevent and remove encroachments;
- (g) Regulate affixing of sign-boards and advertisements;
- (h) Provide, manage, operate, maintain and improve municipal services;
- (i) Prepare budget, long term and annual municipal development programmes;
- Maintain a comprehensive data base and information system on services in the Tehsil municipal record and archives and provide public access to it on nominal charges;
- (k) Collect taxes, fines and penalties provided under this Act;
- (l) Organize sports, cultural, recreational events, fairs and shows;
- (m) Organize cattle fairs and cattle markets;
- (n) Co-ordinate and support municipal functions amongst village and neighborhood councils;
- (o) Regulate markets and services, issue licenses, permits, grant permissions and impose penalties for violation thereof;
- (p) Manage municipal properties, assets and funds;
- (q) Develop and manage schemes, including site development in collaboration with district government;

There is an Assistant Director Local Government Election & Rural Development Department and 61 VCs/NCs. Each VCs/NCs has a Administrator and Secretary. Assistant Director Local Government Election & Rural Development Department is Drawing and Disbursing Officer (DDO) for his office and Administrator for VCs/NCs of the District Hangu.

# Functions and Powers of Assistant Director, Local Government Election and Rural Development Department.

- i. Providing secretarial support to the Council
- ii. Matters relating to Local Government Commission
- iii. Matters relating to local taxes and local rate
- iv. Coordination and supervision of village and neighborhood councils
- v. Grants, establishment and budget of village and neighborhood councils

- vi. Coordination of activities relating to local council elections, population census and surveys in the district
- vii. Rural Development Works including water supply, rural access roads, embankment and drainage works
- viii. Overseeing registration of births, deaths and marriages in village and neighborhood councils
- ix. Working as interface for knowledge management and communication on local governance issues in the district
- x. Review, evaluation and assessment of local government system, processes and procedures in the district particularly at the village and neighborhood level
- xi. Collection, compilation and dissemination of primary data Training and research in the areas of local governance

## Functions and Powers of the Village Council or Neighborhood Council:

- i. Functions of the village council and neighborhood council, as the case may be, shall be to:
- ii. Monitor and supervise the performance of functionaries of all government offices located in the area of the respective village council or neighborhood council, including education, health, public health engineering, agriculture, livestock, police and revenue, and hold them accountable by making inquiries and reports to the Tehsil municipal administration, district government or, as the case may be, the Government for consideration and action;
- iii. Provide effective forum for out of court amicable settlement of disputes and, for this purpose, constitute panels of members as conciliators;
- iv. Register births, deaths and marriages;
- v. Implement and monitor village level development works;
- vi. Improve water supply sources, maintain water supply distribution system and take measures to prevent contamination of water;

- vii. Maintain village level infrastructure, footpaths, tracks, streets, prevent and abate nuisances and encroachments in public ways, public streets and public places.
- viii. Maintain and improve collective property including playgrounds, graveyards, funeral places, eid-gah, parks, public open spaces and community centers;
- ix. Identify development needs of the area for use by municipal administration and district government in prioritizing development plans;
- x. Make arrangements for sanitation, cleanliness, disposal of garbage and carcasses, drainage and sewerage system;
- xi. Display land transactions in the area for public information;
- xii. Mobilize community for maintaining public ways, public streets, culverts, bridges and public buildings, de-silting of canals and other development activities;
- xiii. Develop sites for drinking and bathing of cattle;
- xiv. Organize cattle fairs and agriculture produce markets;
- xv. Organize sports teams, cultural and recreational activities;
- xvi. Organize watch and ward in the area;
- xvii. Promote plantation of trees, landscaping and beautification of public places;
- xviii. Regulate grazing areas, establish cattle ponds and provide protection against stray animals and animal trespass;
  - xix. Consider and approve annual budget presented by the respective Nazim, village council or neighborhood council;
  - xx. Facilitate formation of voluntary organizations for assistance in functions assigned to it:
- xxi. Facilitate the formation of co-operatives for improving economic returns and reduction of poverty;
- xxii. Elect an Accounts Committee and review its recommendations on the annual statement of accounts and audit reports; and
- xxiii. Report cases of handicapped, destitute and of extreme poverty to district government.

#### 1.1.2 Comments on Budget and Accounts (Variance Analysis)

#### **District Government**

(Rs in million)

| 2017-18       | Budget    | Actual<br>Expenditure/Receipts | Excess/<br>(Saving) | %age    |
|---------------|-----------|--------------------------------|---------------------|---------|
| Salary        | 1,645.351 | 1,626.628                      | (18.723)            | (1.14)  |
| Non-salary    | 345.282   | 313.763                        | (31.519)            | (9.13)  |
| Developmental | 325.440   | 122.311                        | (203.130)           | (62.42) |
| Total         | 2,316.074 | 2,062.702                      | (253.372)           | (10.94) |
| Receipts      | 122.311   | 97.849                         | 24.462              | 20.000  |

#### TMAs Hangu

(Rs in million)

| 2017-18       | Budget  | Actual Expenditure/<br>Receipts | Excess/<br>(Saving) | %age    |
|---------------|---------|---------------------------------|---------------------|---------|
| Salary        | 106.679 | 103.695                         | (92.984)            | (2.80)  |
| Non-salary    | 82.320  | 70.684                          | (11.636)            | (14.14) |
| Developmental | 283.085 | 181.556                         | (101.529)           | (35.87) |
| Total         | 472.084 | 355.935                         | (116.149)           | (24.60) |
| Receipts      | 129.419 | 122.001                         | (7.419)             | 5.732   |

#### AD LGE&RDD Hangu

(Rs in million)

| 2017-18       | Budget | Actual<br>Expenditure/<br>Receipts | Excess/<br>(Saving) | %age    |
|---------------|--------|------------------------------------|---------------------|---------|
| Salary        | 40.308 | 34.870                             | (5.438)             | (13.49) |
| Non Salary    | 16.412 | 9.639                              | (6.773)             | (41.26) |
| Developmental | 0.000  | 0.000                              | 0.000               | 0.00    |
| Total         | 56.720 | 44.510                             | (12.210)            | (21.52) |
| Receipts      | 0.000  | 0.000                              | 0.000               | 0.00    |

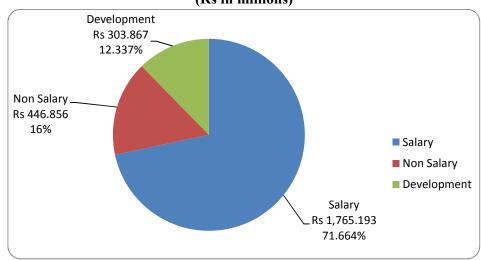
Grant Total Expenditure and Receipts (Distt Govt, TMAs, AD LGE&RDD & Developmental Authority

(Rs in million)

| 2017-18       | Budget    | Actual                   | Excess/ (Saving) | %age    |
|---------------|-----------|--------------------------|------------------|---------|
| 2017-10       | Duaget    | Expenditure/<br>Receipts | Excess/ (Saving) | /vage   |
| Salary        | 1,792.338 | 1,765.193                | (27.145)         | (1.51)  |
| Non-salary    | 444.014   | 394.086                  | (49.928)         | (11.24) |
| Developmental | 608.525   | 303.867                  | (304.658)        | (50.06) |
| Total         | 2,844.878 | 2,463.147                | (381.731)        | (13.42) |
| Receipts      | 251.730   | 219.849                  | 31.881           | 12.665  |

The savings of Rs 381.731 million indicate inefficiency in the capacity of District Government Departments to utilize the amount allocated.

**EXPENDITURE 2017-18** (Rs in millions)



# 1.1.3 Comments on the status of compliance with PAC, DAC/TAC Directives

The audit reports pertaining to following years have been submitted to the Governor of Khyber Pakhtunkhwa. Details of PAC/DAC meetings are given below:

| Sr. No. | Audit Year | PAC,DAC/TAC meeting |
|---------|------------|---------------------|
| 1.      | 2002-03    | Not Convened        |
| 2.      | 2003-04    | Not Convened        |
| 3.      | 2005-06    | Not Convened        |
| 4.      | 2006-07    | Not Convened        |
| 5.      | 2007-08    | Not Convened        |
| 6.      | 2008-09    | Not Convened        |
| 7.      | 2009-10    | Not Convened        |
| 8.      | 2010-11    | Not Convened        |
| 9       | 2011-12    | Not Convened        |
| 10      | 2012-13    | Not convened        |
| 11      | 2013-14    | Not Convened        |
| 12      | 2016-17    | Not Convened        |
| 13      | 2017-18    | Not Convened        |

#### 1.2 Audit Paras-District Government

#### 1.2.1 Irregularities & Non compliance

### 1.2.1.1 Non utilization/Non Release of developmental funds -Rs 94.63million

According to Para 12 of GFR Vol.-1, a controlling officer must see not only that the total expenditure is kept within the limits of the authorized appropriation but also that the funds allotted to spending units are expended in the public interest and upon objects for which the money was provided.

Deputy Commissioner, Hangu received amount of Rs 83,140,000 from Finance Department KP. The local office failed to utilize the amount through the concerned executing agencies.

Similarly Deputy Commissioner, Hangu was allocated Rs 12,000,000 during 2016-17 for the maintenance and repair of District Roads. Out of the total amount released the local office spent Rs 850,616 on the work "repair and rehabilitation of concrete road chapri waziraan" leaving a balance amounting to Rs 11,149,384 as unspent.

Non utilization of funds occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non utilization of funds was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to immediately spent the amount for the purpose of which the amount was released and take action against the concerned .

# 1.2.1.2 Unauthentic expenditure on account of purchase of equipments and medicines-Rs 57.78 million

According to Para 23 of GFR Vol-I, every Government Officer should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence on his part and that he will also be held personally responsible for any loss arising from fraud or negligence on the part of any other Government officer to the extent to which he contributed.

DHO Hangu, incurred expenditure of Rs 15,735,225 under head "Cost of Drugs & Medicine" and Rs 23,431,970 on purchase of equipment. On the other hand, DHO Hangu, incurred Rs 18,614,863 on account of purchase of medicine and equipment under Project "Integration of Health Services" during the same period. The record pertaining to project "Integration of Health Services" was also not produced to audit for verification detail given at annexure-2.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The management stated that the medicines and machinery & equipments purchased via provincial ADP and IHP fund were thoroughly inspected by the inspection committee, thus, no overlapping made, expenditures statement is attached for ready reference. The reply was not tenable as the record was not produced to audit.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter and action against person (s) at fault.

AIR Para No. 16 (2017-18)

# 1.2.1.3 Unauthorized retention of money in designated accounts-Rs 40.421 million

Treasury Rule 290 provides that no money shall be drawn from the treasury unless it is required for immediate disbursement. It is not permissible to draw money from the treasury in anticipation of demands or to prevent the lapse of budget grants.

DHO Hangu drew Rs 40,421,126 from government treasury which was found lying unspent balance as evident from the Bank statement. The amount was drawn in advance from Government Treasury and retained in designated bank account just to avoid lapse of fund

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated the amount Rs 40,421,126 was not paid to the concerned firms due to incomplete supply before 30-06-2018. The reply was not tenable.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquire into the matter by imposing penalty against the firms who failed to complete the supply within the stipulated

AIR Para No. 18 (2017-18)

# 1.2.1.4 Irregular expenditure on purchase of furniture-Rs 22.992 million

According to Deputy Commissioner letter No 3242/Accounts/DC (H) dated 27-12 2016 the certain observations i.e previous year utilization, criteria for disbursement, demand of schools, status of furniture, enrollment of students etc may be justified before incurring expenditure.

According to Government of Khyber Pakhtunkhwa E&SED letter No. CPO/PO/E&SE/ADP/Furniture project /2017-18 dated 30-3-2018 inspection of furniture may be carried out with guideline mentioned in the prescribed proforma to ensured good quality furniture as per specification.

District Education Officer (M) Hangu spent an amount of Rs 22,992,275 on purchase of Furniture during 2017-18. The following observations were noticed;

- i. Previous years utilization along with stock register showing disbursement amongst the schools were not available on record
- ii. Criteria for disbursement of furniture were not justified as some schools were allotted furniture whereas some schools were deprived of.
- iii. Demands of the schools teachers were not available
- iv. Report regarding previous years status of furniture was also not available whether those were in good condition or otherwise
- v. IMU report for last year in respect of mentioned schools was not based for distribution
- vi. Enrolments of the students of schools were not taken into consideration.
- vii. Further, inspection of the furniture was not carried out as per guideline mentioned in the prescribed proforma for ensuring good quality as per specification.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, The management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to regularize the expenditure and to take action against person (s) at fault.

**AIR Para No. 38 (2017-18)** 

# 1.2.1.5 Unauthorized cash withdrawals from designated bank account-Rs 16.254 million

According to 2.3.2.8 of the APPM, the accounting system shall include controls to minimize the risk of fraud and corruption. This objective shall be addressed by issue of payment through direct bank transfer and cheques.

DHO Hangu drew Rs 16,254,945 in cash from designated NBP bank account No 4015253573 during 2017-18 as evident from the bank statement. The relevant auditable record was not provided to audit to justify the cash withdrawals from the designated bank account. Detail given at annexure-3.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in August 2018, management stated that All the payment have been paid to the officials copy of the evidence attached. Reply was not tenable as no evidence produced till finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquire into the matter and stop the practice in future.

AIR Para No. 19 (2017-18)

# 1.2.1.6 Blockage of government fund of Rs 9.409 million Irregular transfer of fund to PTC of Rs 4.886 million

As per Serial No. 18.3 and 18.4 of the P & D Guidelines "the respective executing agency shall be responsible for the execution of the development projects as per parameters fixed in the approved PC-I and as per provision of rules/ instructions. Further monitoring of the projects shall be made by District P&D Department as internal monitoring".

Deputy Commissioner, Hangu failed to execute schemes out of District ADP 2015-16 of Rs 9,409,500 till the last date of Audit and thus general at large was deprived of the benefit of developmental schemes after laps of two Financial Years. Detail given at annexure-4.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiring into the matter immediately

**AIR Para No. 01 (2017-18)** 

# 1.2.1.7 Irregular expenditure on account of purchase-Rs.9.874 million Loss due to uneconomical purchase-Rs.1.586 million Overpayment due to non- deduction of sales tax- Rs. 1.690 million

According to Para 8 and 26 of the General Financial Rules Volume I, each administrative department is required to see that the dues of the Government

are correctly and promptly assessed, collected and paid into Government Treasury.

DO Social Welfare Hangu incurred an expenditure of Rs.9,874,750 on account of purchase of Sewing machines with electric motors.

#### Audit observed that:

- 1. Lowest bid of Rs.5,875 given by M/s Munsif and Brothers government contractors was rejected and higher bid of Rs 7,000 was accepted resulting in loss of Rs.1,586,250 (1125 x 1410).
- 2. Second supply order was placed to same contractor for Rs.4.90 million in violation of KPPRA rules instead advertising the purchase
- 3. Sales tax was included in rate by the supplier but was not deducted at the time of payment to supplier resulting into overpayment of Rs. 1,690,590.
- 4. The supplies were not taken on stock register.
- 5. The fund of 4.90million was drawn from government treasury and deposited into designated account instead of direct payment to the supplier.

| Particulars     | Unit rate | GST Plus   | Sales Tax | Overpayment    |
|-----------------|-----------|------------|-----------|----------------|
|                 |           | Income Tax | @2%       | (Rs)           |
| Sewing Machines | 4940      | 1260       | 1062      | 1062 x 1410=   |
|                 |           |            |           | Rs1,497,420    |
| Electric Motors | 637       | 163        | 137       | 137 x 1410= Rs |
|                 |           |            |           | 193,170        |
| Total           |           |            |           | 1,690,590      |

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to recover the sales tax from the supplier and immediately deposit into govt exchequer and also take action against the concerned for not fulfilling the codal formalities.

AIR Para No. 45 (2017-18)

# 1.2.1.8 Unauthorized purchase of vehicles-Rs 6.768 million and Loss to Government-Rs 4.00 million

According to Government of Khyber Pakhtunkhwa Administration department (Transport Section) minutes of the transport committee meeting circulated vide No. SOT(AD)/TCR/2015/KC dated 20-10-2017, the provincial Government has imposed complete ban on purchase of vehicle, which can be relaxed by the Chief Minister on case to case basis. However, the case of purchase of vehicle may be moved after obtaining non-availability certificate from Administration Department. Further, the case for purchase of vehicle should be moved only after obtaining condemnation certificate as per procedure laid down S.No 9 of delegation of powers Rules-2001. According to Board of Revenue and Estate Department letter No. Bud:1/Vehicle/BOR/2016/23729-50 dated 28-9-2016 stated that a summary on the purchase of vehicles for ADC and AACs has been approved for purchase of 4 vehicles of 800cc for Rs 2,768,000.

DC Hangu purchased 2 vehicles for Rs 6,768,000 during 2017-18. The following irregularities were noticed:

- i. The competent authority approved the purchase of four vehicles of 800cc for Rs 2,768,000 for official use of AACs whereas, DC Hangu purchased only two vehicles of 1600cc and 3000 cc for Rs 6,786,000 vide cheque No 0472359 and 0472360 dated 25-10-2017. The Government was put into loss of Rs 4,000,000.
- ii. Relaxation of ban on vehicles was not obtained from Chief Minister as per above criteria.

- iii. Non-availability of vehicles certificate was also not obtained from administration department.
- IV. Condemnation of vehicle certificate as per procedure laid down S.No 9 of delegation of powers Rules-2001 was also not obtained.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against person (s) at fault.

AIR Para No. 03 (2017-18)

# 1.2.1.9 Irregular expenditure on purchase of furniture-Rs 7.956 million

According to Deputy Commissioner letter No 3242/Accounts/DC (H) dated 27-12 2016 the certain observations i.e previous year utilization, criteria for disbursement, demand of schools, status of furniture, enrollment of students etc may be justified before incurring expenditure. According to Government of Khyber Pakhtunkhwa E&SED letter No. CPO/PO/E&SE/ADP/Furniture project/2017-18 dated 30-3-2018 inspection of furniture may be carried out with guideline mentioned in the prescribed proforma to ensured good quality furniture as per specification.

District Education Officer (F) Hangu spent an amount of Rs 7,956,487 on purchase of Furniture during 2017-18. The following observations were noticed;

i. Previous years utilization along with stock register showing disbursement amongst the schools were not available on record

- ii. Criteria for disbursement of furniture were not justified as some schools were allotted furniture whereas some schools were deprived of.
- iii. Demands of the schools teachers were not available
- iv. Report regarding previous years status of furniture was also not available whether those were in good condition or otherwise
- v. IMU report for last year in respect of mentioned schools was not based for distribution
- vi. Enrolments of the students of schools were not taken into consideration.
- vii. Further, inspection of the furniture was not carried out as per guideline mentioned in the prescribed proforma for ensuring good quality as per specification.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to inquire into the matter and action against person (s) at fault.

AIR Para No. 30 (2017-18)

# 1.2.1.10 Irregular expenditure on purchase of Science Equipments- Rs 4.950 million

According to terms and conditions of Agreement duly signed by both parties, payment will be made to the suppliers on production of delivery challan of the items duly signed by the responsible person of the related school with a certificate that the items have been delivered to school, the district purchase

committee will check all items. As per condition of NIT, "Payment will be made to the dealer concerned as and when the inspection report of the items is completed".

District Officer Education (M) Hangu paid an amount Rs 4,950,200 on account of purchase of science equipment was made to supplier without inspection of items supplied as mentioned NIT..

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to inquiry and action against person (s) at fault.

AIR Para No. 39 (2017-18)

# 1.2.1.11 Unauthorized dumping of machinery and equipment of Rs-7.446 million

According to directorate General health services Khyber Pakhtunkhwa letter No. 8110-60/Proc-Cell dated 21-7-2017, the DHO offices shall place supply orders to the firms after ensuring.

- i. Availability of human resources
- ii. Availability/completion of infrastructure
- iii. Availability of power (electricity)
- iv. There is no dumping of the said equipment

The suppliers shall be bound to supply their approved items to health institutions under the DHOs jurisdiction as per agreement.

DHO, Hangu purchased the following machinery and equipment for various health institutions for Rs 4,221,050. The machinery and equipment were required to be supplied to the health institutions. Similarly DHO, Hangu purchased machinery and equipment for civil hospital Doaba for Rs 3,725,161. The purchased was made without ensuring the availability of human resources as SNE was not approved neither any appointment of the staff was made. The PC-IV of the newly constructed building was not made due to unsatisfactory construction by C&W department. Further the availability of power was also not ensured to the hospital. Machinery and equipment were dumped in the premises of hospital, as a result deteriorating without utilization.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in August 2018, management stated that the SNE of CH Doaba was approved subject to the completion of all codal formalities with effect from July, 2018. Hence, machinery and equipments were purchased in light of SNE approved. Furthermore, Technical and non-Technical staff BPS-12 and below were also advertised "copy attached", so, all equipments and instruments were purchased in order to functionalize the said hospital in earliest. 85% construction works has also been completed and taken on charge. Moreover, SMO BPS-18 and Medical Officer BPS-17 along with supporting staff have been deputed for partially functionalization of the said hospital. All the supplied equipments and instruments have been handed over to the concerned health facilities. Indent copies attached. Reply was not tenable as no proof produced till finalization of this report.

Audit recommends inquiry and action against person (s) at fault.

AIR Para No. 21& 22 (2017-18)

#### 1.2.1.12 Irregular and doubtful cash withdrawal from bank account-Rs 4.165 million

Para 23 of GFR Vol.-I states that every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

DO Social Welfare Hangu withdrew a sum of Rs 4,165,000 from bank accounts during the year 2017-18 in cash instead of through vender/cross cheques, which is irregular and doubtful and needs proper justification.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against person (s) at fault.

AIR Para No. 42 (2017-18)

# 1.2.1.13 Irregular expenditure on purchase of sewing machines-Rs. 3.596 million

According to para 23 of GFR Vol.-I, every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

District Officer Social Welfare Hangu paid Rs 3,596,000 on purchase of Sewing machines of the brand "Butterfly" with electric motors. Audit observed that the same brand was rejected by technical and purchase committee during purchase of sewing machines under previous year ADP. Furthermore the supplier

of sewing machines was registered by PEC as constructor of engineering works and was not supplier of goods. Thus the expenditure incurred is held irregular.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry and action against person (s) at fault.

AIR Para No. 46 (2017-18)

#### 1.2.1.14 Non-Utilization of ADP Fund- Rs 2.955 million

According to Government of Khyber Pakhtunkhwa E&SED letter No. PO-II/E&SE/1-1/ADP/Furniture Project/2017-18/Vol-II dated 2-3-2018 the competent authority released and accorded sanction to the incurrence of the expenditure of Rs 36.862 million on purchase of furniture during 2017-18.

District Education Officer (F) Hangu received an amount of Rs 10,911,500 under Provincial ADP Schemes for purchase of furniture. The department utilized Rs 7,956,487 during 2017-18 whereas Rs 2,955,013 was not utilized and was lapsed. The amount was released well in time but the local office could not utilize and resultantly depriving students at large from the benefit of the ADP fund which needs justification.

Unauthorized retention occurred due to non-compliance of rules, which resulted in violation of Government rules.

Unauthorized retention of fund was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends utilization of funds and action against person (s) at fault.

AIR Para No. 32 (2017-18)

#### 1.2.1.15 Non-Utilization of ADP Fund- Rs 2.954 million

According to Government of Khyber Pakhtunkhwa E&SED letter No. PO-II/E&SE/1-1/ADP/Furniture Project/2017-18/Vol-II dated 2-3-2018 the competent authority released and accorded sanction to the incurrence of the expenditure of Rs 36.862 million on purchase of furniture during 2017-18.

District Education Officer (M) Hangu received an amount of Rs 25,946,345 under Provincial ADP Schemes for purchase of furniture. The department utilized Rs 22,992,275 whereas Rs 2,954,070 was not utilized and was lapsed. The amount was released well in time but the local office could not utilize and resultantly depriving students at large from the benefit of the ADP fund.

Non-Utilization of fund occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non-Utilization of fund was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends utilization of funds and action against person (s) at fault.

AIR Para No. 40 (2017-18)

# 1.2.1.16 Irregular expenditure on purchase of medicines worth Rs 2.885 million

According to Approved list of veterinary medicines for the year 2017-18 all the medicines should be purchase as per approved list and from the approved supplier.

DD Live Stock Hangu spent Rs 2,885,301 on purchase of veterinary medicines / drugs. Audit observed the following:

- 1. The medicines were neither taken on stock register nor acknowledged from the incharge of these centers available on record.
- 2. Out of the above an amount of Rs 206,310 was shown paid to Mallard Pharmaceuticals vide cheque No. 0468757 dated 25.06.2018 and Rs 150,000 to unknown under object head A03927 and A03942 respectively, while supporting vouchers/ invoices to justify the claims were not available on record of local office. Audit is of the view that the amount was withdrawn from government exchequer just to nil the available budget allocation;
- 3. The medicines to the tune of Rs 467,700 (detail enclosed) out of the above mentioned amount were purchased from open market instead from the approved supplier.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter and action against person (s) at fault

# 1.2.1.17 Irregular and un-authorized disbursement of Rs 2.164 million without pre-audit and supporting vouchers

Section No. 36 (e) states that "District Accounts Officer shall perform pre-audit of all payments from the respective Fund before approving disbursement of monies".

District Officer Sports Hangu disbursed an amount of Rs 1,824,398 out of District ADP 2015-16 and 2017-18 to Nazims of various U/Cs for sports activities. Detail given at annexure- 5 A.

The following irregularities were noticed:

- 1. Expenditure was incurred without pre-audit from District Accounts Officer Hangu in contrary to the criteria mentioned above.
- 2. Expenditure was incurred without DDC, PC-I and Sanction.
- 3. Officer Sports Hangu paid an amount of Rs 340,000 as per detail below to various councilors and Nazims of Union Councils without provision of supporting documents/vouchers. Detail given at annexure-5 B.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter and action against person (s) at fault.

AIR Para No. 56 & 57 (2017-18)

#### 1.2.1.18 Non Utilization of ADP Fund-Rs 2.075 million

According to Para 12 of GFR Vol.-1, a controlling officer must see not only that the total expenditure is kept within the limits of the authorized appropriation but also that the funds allotted to spending units are expended in the public interest and upon objects for which the money was provided.

District Officer Sports Hangu received a huge amount under District ADP 2015-16 and 2016-17out of which an amount of Rs 2,074,889 (as evident from bank account) was not utilized. The amount was released/ received well in time but the local office could not utilize and resultantly depriving players at large from the benefit of the fund.

Non-Utilization of fund occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non-Utilization of fund was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to regularize the expenditure and to take action against person (s) at fault.

AIR Para No. 58 (2017-18)

# 1.2.1.19 Irregular and unauthorized expenditure on purchase of medicines-Rs.1.538 million

According to Para 9 of GFR Vol-I, no authority may incur any expenditure until the expenditure has been sanctioned by an authority to which power has been duly delegated in this behalf and the expenditure has been provided in the authorized grants and appropriations for the year. According to Treasury Rule 290, no money shall be drawn from the treasury unless it is

required for immediate disbursement. It is not permissible to draw money from the treasury in anticipation of demands or to prevent the lapse of budget grants.

District Officer Population Welfare Hangu for the year 2017-18 and 2016-17 it was observed that an expenditure of Rs.848,845 and Rs 639,950 on account of purchase of medicines was incurred. Audit observed that;

- 1. Sanction for incurrence of expenditure was not obtained from competent authority. Wherein it is provided that the powers for purchase of medicines/drugs shall be exercised by officers of Health department only after approval of single contract rate by Health Department.
- 2. The fund was drawn from Government exchequer and deposited in designated bank account.
- 3. The fund was drawn prior to supply of medicines therefore, its chances of misappropriation could not be ruled out.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends regularization of the expenditure and stoppage of such practice in future.

AIR Para No. 64 (2017-18)

# 1.2.1.20 Irregular expenditure of Rs 1.444 million due to non-maintenance of log book

According to Para 10 (i) of GFR Vol-I, every public officer is expected to exercise the same vigilance in respect of expenditure incurred from public

moneys, as a person of ordinary prudence would exercise in respect of expenditure of his own money.

Deputy Commissioner Hangu drew Rs 1,444,020, under head POL and Repair of Transport without maintaining log book to show a clear picture of the consumption of POL and repair work carried out.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends regularizing the expenditure and action against person (s) at fault.

AIR Para No. 06 (2017-18)

## 1.2.1.21 Irregular expenditure on purchase of Science Equipments- Rs 1.350 million

According to terms and conditions of Agreement duly signed by both parties, payment will be made to the suppliers on production of delivery challan of the items duly signed by the responsible person of the related school with a certificate that the items have been delivered to school, the district purchase committee will check all items. According to NIT condition No 11&12, "Payment will be made to the dealer concerned as and when the inspection report of the items is completed".

District Officer Education (F) Hangu spent Rs 1,350,000 on account of purchase of science equipment. Payment was made to supplier without inspection of items supplied and without production of delivery challans of the items supplied in contrary to agreement and NIT.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter and action against person (s) at fault.

AIR Para No. 31 (2017-18)

# 1.2.1.22 Irregular cash withdrawal from bank account-Rs 1.335 million

According to Para 23 of GFR Vol.-I, every Government officer is personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

DO Population Welfare Hangu withdrew a sum of Rs 1,335,000/- from National Bank of Pakistan Kohat Account No. 4015264650 in cash instead of cross cheques as evident from the bank statement and the same was not entered in cash book, which created doubt and may lead to misappropriation.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record. which was not submitted..

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter and action against person (s) at fault.

AIR Para No. 62 (2017-18)

# 1.2.1.23 Irregular/ Unauthorized expenditure of Rs 1.275 million on account of Cost of other store

According to para 144 Appendix 9 of GFR Vol-I, Open Tender System should be adopted in order to obtain economical and lowest rates.

District Director Agriculture, Hangu spent Rs 1,275,171 under head Cost of other store. Detail given at annexure-6

The following irregularities were noticed:

- 1. The amount was spent on purchase of different items like DAP, Urea, Wheat seed etc which were distributed in farmers for demonstration plots without acknowledgement;
- 2. The purchase was made without adopting open tender system/ quotations; and,
- 3. Progress report regarding the yield of plots was not found on record of local office, which shows that such a huge expenditure was incurred without care.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquire the matter and action against person (s) at fault.

AIR Para No. 75 (2017-18)

# 1.2.1.24 Irregular and un-authorized expenditure on purchase of IT Equipments- of Rs 1.10 million

Serial No. 5(vii) (b) Note 2 of Delegation of Power rules 2001 states that "For purchase of computers or LAN, representative of I.T. Board not having conflict of interest may be associated for expert opinion". According to NIT condition No 11&12, "Payment will be made to the dealer concerned as and when the inspection report of the items is completed". According to Para 144 Annexure A (3) GFR Vol-I, all articles purchased shall be subject to inspection before acceptance and the articles for which specifications and tests have been prescribed by the competent authority shall be required to conform to such specification. The appropriate specifications should be annexed to or quoted in the invitation to tender, and it should be stipulated in the conditions of contract that the articles supplied will be subject to inspection and/or tests prescribed in the specifications before acceptance.

District Officer Education (M) Hangu paid an amount of Rs 1,100,000 to Pakistan Traders for purchase of IT Equipments. The expenditure is held irregular and un-authorized due to the following reasons:

- 1. Representative of I.T. Board was not part of Purchase Committee constituted for the purchase of IT equipments.
- 2. IT equipments purchased were not taken on stock register;
- 3. Payment was made to supplier without inspection of items supplied in contrary to NIT condition mentioned above;
- 4. Demands from schools for supply of IT equipments were not found on record of local office.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

.

Audit recommends inquiring the matter and action against person (s) at fault.

AIR Para No. 37 (2017-18)

#### 1.2.2 Internal Control Weaknesses

## 1.2.2.1 Overpayment of Health Professional Allowance-Rs 3.956 million

According to Government of Khyber Pakhtunkhwa, Finance Department Notification No. FD(SOSR-II)8-18/2016 dated 07.01.2016, Health Professional Allowance is only admissible during their period of posting against the sanctioned posts at health department.

DHO Hangu overpaid Health Professional Allowance amounting to Rs 3,956,000 to the various doctors who were employed on Adhoc basis for which the HPA was not admissible. Detail given at annexure-07.

Overpayment occurred due to non-compliance of rules, which resulted in violation of Government rules.

Overpayment was pointed out to the management in July 2018, management stated that Moreover, machinery and equipments purchased via provincial ADP and IHP fund were thoroughly inspected by the inspection committee, thus, no overlapping made, expenditures statement is attached for ready reference. Reply was not tenable.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends immediate recovery and action against person (s) at fault.

AIR Para No.17 (2017-18)

### 1.2.2.2 Loss to government Rs 1.554 million

According to Para 23 of GFR Vol-I, every Government Officer should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence on his part and that he will also be held personally responsible for any loss arising from fraud or negligence on the part of any other Government officer to the extent to which he contributed.

Deputy Commissioner Hangu, failed to conduct facts finding inquiry to fix responsibility for the loss suffered due to fire of one government vehicle GLI 2011 bearing registration No. A-1349 purchased in 2012 for Rs 1,554,001.

Loss to Government occurred due to non-compliance of rules, which resulted in violation of Government rules.

Loss to government was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, but reply was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to inquire into the matter and action against person (s) at fault.

AIR Para No. 04 (2017-18)

# 1.2.2.3 Non-utilization of valuable agriculture machinery amounting to Rs 2.796 million

LGO 2001 provides that (3) The District Government shall be responsible to the people and the Government for improvement of governance and delivery of services within the ambit of the authority decentralized to it under this Ordinance.

District Director Agriculture, Hangu failed to utilize valuable agriculture machinery worth Rs. 2,795,513. The machinery was not utilized and was lying idle in MFSC Hangu since its receipt i.e. 2013. Further the local office decided in its meeting with the Central Management Committee dated 15.04.2015 that these machines are not according to the requirements of District Hangu and requested to their worthy Director General for replacement, however the machinery was lying in the store. Detail given at annexure-08.

Non-utilization of valuable machinery occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non-utilization of valuable machinery was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not tenable till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to utilize the machinery in the interest of the farmers and action against person (s) at fault.

AIR Para No. 70 (2017-18)

# 1.2.2.4 Blockage of public money and loss to government – Rs 2.874 million

According to Para 95 of GFR Vol-I, "All anticipated savings should be surrendered to Government immediately well before close of financial year. No savings should be held in reserve for possible future expenses." As per serial No. 7 (e) of the Khyber Pakhtunkhwa Model Farm Services Centres Act 2014, "Management Committee has the power and function to sale surplus inputs in the market on prevailing rates"

District Director Agriculture, Hangu failed to sale out the long outstanding stock of Rs 2,874,265 of DAP and Sona Urea purchased by MFSC Hangu. Detail given at annexure-09

The following irregularities were noticed:

1. DAP and Sona Urea to the tune of Rs 2,874,265 were purchased during 2015, and balance sheet shows that the same was lying in the store till 30<sup>th</sup> June 2018. As these are perishable items which can't be stored for such a long period of time. Hence it is apprehended that these items have lost their utility and were just shown in the books of accounts to equalize their balance sheets;

2. New stock of DAP and Sona Urea was purchased and sold during these two years, while the old stock remained unchanged.

Loss to Government occurred due to non-compliance of rules, which resulted in violation of Government rules.

Loss to government was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to inquire into the matter and action against person (s) at fault.

AIR Para No. 71 (2017-18)

# 1.2.2.5 Non-deposit of receipt into government treasury -Rs 1.622 million

According to Para 8 and 26 of the General Financial Rules Volume I, each administrative department to see that the dues of the government are correctly and promptly assessed, collected.

District Director Agriculture, Hangu collected an amount of Rs 1,622,069 on account of Registration fee, profit from inputs, profit from agriculture machinery and other sources through MFSC which was not deposited into government treasury as per detail below.

| S. No. | Head of account                      | MFSC     | Amount outstanding |
|--------|--------------------------------------|----------|--------------------|
| 1      | Registration                         | Hangu    | 360,100            |
| 2      | Profit from Inputs                   | Hangu    | 463,721            |
| 3      | Profit from Agriculture<br>Machinery | Hangu    | 720,348            |
| 4      | Other Source                         | Hangu    | 77,900             |
|        | Total                                | <u>.</u> | 1,622,069          |

Non-deposit of receipt occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non-deposit of receipt was pointed out to the management in July 2018, management stated that reply will be submitted after scrutiny of record, but reply was not submitted till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends immediate recovery and action against person (s) at fault.

AIR Para No. 72 (2017-18)

# 1.2.2.6 Loss to Government due to non-recovery of house rent and conveyance allowance-Rs 1.501 million

According to the standing orders of the Government of NWFP, the Government servants, who have been provided with official accommodation, are not entitled to draw house rent allowance (HRA).

DHO Hangu, failed to recover HRA and Conveyance allowances of Rs 1,501,524 from various officers/officials residing in Government accommodation located within the premises of the duty stations. Detail given at annexure-10.

Loss to Government occurred due to non-compliance of rules, which resulted in violation of Government rules.

Loss to government was pointed out to the management in July 2018, management stated that the said Para has been communicated to the concerned officers/officials, reply was not tenable as no evidence was provided till the finalization of this report.

Request for convening DAC meeting was made in August 2018, however meeting of DAC could not be convened till finalization of this report.

. Audit recommends immediate recovery and action against person (s) at fault.

AIR Para No. 14 (2017-18)

### 1.3 Audit Paras-TMAs Hangu/Thall

### 1.3.1 Mis-appropriation

#### 1.3.1.1 Fraudulent drawl of Rs 1.050 million

According to Para 23 of GFR Vol-I, every Government Officer should realize fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence on his part and that he will also be held personally responsible for any loss arising from fraud or negligence on the part of any other Government officer to the extent to which he contributed.

TMO Hangu paid an amount of Rs 1,050,216 vide 2<sup>nd</sup> Running bill for the work "Improvement/ Rehabilitation (pavement etc.) of Toghserai Janazgah". The following irregularities were noticed:

- 1. The work was executed without Technical Sanction, Work order and contract agreement;
- 2. Inspection report on note sheet side by Sub Engineer states that the work was in progress & 2<sup>nd</sup> Running Bill was recommended for payment, however the scheme was shown completed as per completion certificate with estimated cost of Rs 1.167 million & expenditure Rs 1.050 million;
- 3. Copy of CD was not available on record of local office;
- 4. Contract was awarded to M/S High Power Transformer Reclamation work shop which is specialized in electrical works.
- 5. Pictorial proof of the scheme was not available on record of local office.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in December 2018, management stated that reply will be submitted after scrutiny of record. which was not submitted till finalization of this report.

Request for convening DAC meeting was made in December 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiring the matter for fixing responsibility.

AIR Para No. 95 (2017-18

### 1.3.2 Irregularity/ Non compliance

### 1.3.2.1 Irregular expenditure amounting to - Rs 2.015

Accordance to miscellaneous provisions in KPPRA Rules 2014, each procuring entity shall plan its procurements with due consideration to transparency, economy, efficiency and timeliness, and shall ensure equal opportunities to all prospective bidders.

TMO Hangu paid an amount of Rs 2,015,000 to various suppliers out of 30% ADP for the year 2016-17 for the work "Sports Activities". The following activities were noticed:

- 1. The work was executed without adopting open tender system to avail the benefit of economical rates; and
- 2. Neither rate analysis was conducted nor quotations invited. Payment was made on production of single invoice of the supplier. Thus exaggerated rates were paid to the suppliers and government was put to loss.

Irregular payment due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in December 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in December 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends to inquire the matter and action against person (s) at fault.

AIR Para No. 98(2017-18)

## 1.3.2.2 Unauthorized expenditure on purchase of vehicles-Rs 1.391 million

According to Government of Khyber Pakhtunkhwa Administration department (Transport Section) minutes of the transport committee meeting circulated vide No. SOT(AD)/TCR/2015/KC dated 20-10-2017, the provincial Government has imposed complete ban on purchase of vehicle, which can be relaxed by the Chief Minister on case to case basis. However, the case of purchase of vehicle may be moved after obtaining non-availability certificate from Administration Department. Further, the case for purchase of vehicle should be moved only after obtaining condemnation certificate as per procedure laid down S.No 9 of delegation of powers Rules-2001.

TMO Hangu purchased a vehicle "Suzuki Cultus VXL 1000 CC" for Rs 1,391,000 during 2017-18. The following irregularities were noticed:

- i. Relaxation of ban on vehicle was not obtained from Chief Minister as per above criteria.
- ii. Non-availability of vehicle certificate was also not obtained from administration department.
- iii. Condemnation of vehicle certificate as per procedure laid down S.No 9 of delegation of powers Rules-2001 was also not obtained and the old available vehicle was not auctioned.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in December 2018, management stated that reply will be submitted after scrutiny of recordwhich was not submitted till the finalization of this report.

Request for convening DAC meeting was made in December 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends inquiry into the matter and action against person (s) at fault.

AIR Para No. 96 (2017-18)

### 1.3.2.3 Unauthorized purchase of vehicle-Rs 1.391 million

According to Government of Khyber Pakhtunkhwa Administration Department (Transport Section) minutes of the transport committee meeting circulated vide No. SOT(AD)/TCR/2015/KC dated 20-10-2017, the provincial Government has imposed complete ban on purchase of vehicle, which can be relaxed by the Chief Minister on case to case basis. However, the case of purchase of vehicle may be moved after obtaining non-availability certificate from Administration Department. Further, the case for purchase of vehicle should be moved only after obtaining condemnation certificate as per procedure laid down S.No 9 of Delegation of Powers and Re-Appropriation Rules-2001.

TMO Thall purchased vehicle (Suzuki Cultus, VXL-1000 CC) for Rs 1,391,000 without obtaining ban relaxation from Chief Minister as per above mentioned rules. Condemnation certificate of the vehicle as per procedure laid down at S. No. 9 of Delegation of Powers and Re-appropriation Rules-2001 was also not obtained.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in December 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in December 2018, however meeting of DAC could not be convened till finalization of this report.

Audit recommends regularization of the expenditure and to take action against person (s) at fault.

AIR Para No. 80 (2017-18)

#### 1.3.3 Internal Control Weaknesses

# 1.3.3.1 Non-recovery of outstanding Government dues on account of water rates-Rs 17.197 million

According to para 8 and 26 of the General Financial Rules Volume-I, each administrative department to see that the dues of the government are correctly and promptly assessed, collected and paid into Government Treasury.

TMO Hangu failed to recover Rs 17,196,850 on account of water charges from 10800 water user connections as detailed below. This indicates not only the failure of the department to recover previous outstanding dues but also shows the fruitless efforts to recover the current dues.

| Total<br>Connections | Annual<br>Outstandin<br>g Arrears | Recovery<br>Made | Amount<br>Outstanding<br>for the year<br>2017-18 | Outstanding arrears as on 30.06.2017 | Total<br>Outstanding<br>amount |
|----------------------|-----------------------------------|------------------|--|--------------------------------------|--------------------------------|
| 10800                | 1,944,000                         | 106,150          | 1,837,850  | 15,359,000                           | 17,196,850                     |

Non-recovery occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non recovery of outstanding dues was pointed out to the management in December 2018, management stated that detail reply will be submitted after scrutiny of record which was not submitted till finalization of this report.

Request for convening DAC meeting was made in December 2018, which could not be convened till finalization of this report.

Audit recommends immediate recovery and action against person (s) at fault.

AIR Para No. 94 (2017-18)

#### 1.3.3.2 Loss Due to Less Realization of Revenue-Rs 6.285 million

According to Rules 51(1) of the Revenue Receipts Management of the TMA Budget Rules 2016 the TO(R) shall ensure that all revenue dues is claimed, realized and credited immediately into Tehsil Fund under proper receipt head. According to the instruction issued to all TMOs vide letter No.AO-II/LCB/6-11/2014 dated 13-03-2014 a maximum increase not less than 20% overall in the existing revenue was required to be ensured by creating environment for competition.

TMO, Thall made less recovery of Rs6,285,004 on account of various receipt contracts during the year 2017-18 as per detail attached. The local office failed to collect the receipts after adding 20% increase over the previous year's bids as per model terms and conditions resulting in loss to the Government. Detail given at annexure-11.

Non-recovery occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non-recovery was pointed out to the management in December 2018, management stated that detail reply will be submitted after scrutiny of record. which was not submitted till finalization of this report.

Request for convening DAC meeting was made in December 2018, which could not be convened till finalization of this report.

Audit recommends immediate recovery and action against person (s) at fault.

AIR Para No. 79 (2017-18)

## 1.3.3.3 Non-realization of revenue on account of CNG, Petrol Pumps NOC and Annual Renewal Fee-Rs 4.280 million

According to Government of Khyber Pakhtunkhwa, Local Government Department letter No.AO-II/LCB/2-15/2008 dated 07-04-2008 rate of taxes on

the installation of CNG and Petroleum/Diesel filling stations in the jurisdiction of TMA are mentioned below:

| Existing Rat       | e of Tax (Rs) | Approved Rat | e of Tax (Rs) |
|--------------------|---------------|--------------|---------------|
| NOC Fee Annual Fee |               | NOC Fee      | Annual Fee    |
| 200,000            | 80,000        | 200,000      | 80,000        |

TMO Hangu failed to recover NOC and annual renewal fee amounting to Rs 4,280,000 on account of fee for issuing of NOC and annual renewal fee for the installation of CNG and Petrol Pumps in the area falling under the jurisdiction of TMA Hangu resulting into loss to the authority. Detail given at Annxure-12.

Non-realization occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non-realization was pointed out to the management in December 2018, management stated that detail reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in December 2018, which could not be convened till finalization of this report.

Audit recommends immediate recovery and action against person (s) at fault.

AIR Para No. 100 (2017-18)

# 1.3.3.4 Non imposition of penalty due to non-completion of developmental schemes within stipulated time-Rs 3.940 million

According to Clause 6 of the work order and Clause 2 of the Contract Agreement, penalty of 1% per day and up to maximum of 10% of the tender cost may be imposed for delay in completion of work.

TMO, Thall awarded developmental works to various contractors worth Rs 39,856,000 under CMD, Tehsil ADP & District ADP. As per work orders, all works were required to be completed within six months from the date of commencement of the work, which were not completed till date of audit i.e. The

department failed to impose penalty @ 10% of the estimated cost amounting to Rs 3,939,600 from the contractors for delay in completion of work .Detail given at annexure-13.

Non imposition of penalty occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non imposition of penalty was pointed out to the management in December 2018, management stated that reply will be submitted after scrutiny of record which was not submitted till finalization of this report.

Request for convening DAC meeting was made in December 2018, which could not be convened till finalization of this report.

Audit recommends recovery of the penalty amount and action against person (s) at fault.

AIR Para No. 83 (2017-18)

# 1.3.3.5 Non-realization of revenue on account of CNG & Petrol Pumps NOC and Annual Renewal fee-Rs 2.880 million

According to Para 8 and 26 of the General Financial Rules Volume I, each administrative department is required to see that the dues of the Government are correctly and promptly assessed, collected and paid into Government Treasury.

TMO, Thall failed to recover Rs 2,880,000 as fee for issuing NOC and annual renewal fee for the installation of Petrol Pumps falling under the jurisdiction of TMA Thall. Detail given at annexure-14.

Non-realization occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non-realization was pointed out to the management in December 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in December 2018, which could not be convened till finalization of this report.

Audit recommends immediate recovery & action against person (s) at fault.

AIR Para No. 82 (2017-18)

# 1.3.3.6 Non deduction of HRA & conveyance allowance-Rs 1.912 million

According to Para 4 of the Supreme Court of Pakistan Islamabad orders issued in respect of constitutional petition No 128/2012, the employees who are residing in the residential colonies situated within work premises are not entitled to the facility of the conveyance allowance. According to Para 26 of GFR Vol-I it is the duty of the Departmental controlling officer to see that all the sum due to government are regularly and promptly assessed, realized and duly credited to the public account.

TMO Thall allotted designated accommodation to the following employees within the premises of their duty stations but failed to deduct house rent allowance and conveyance allowances amounting to Rs1,911,960. Detail given at annexure-15.

Non deduction of HRA occurred due to non-compliance of rules, which resulted in violation of Government rules

Non deduction of HRA was pointed out to the management in December 2018, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in December 2018, which could not be convened till finalization of this report.

Audit recommends immediate recovery and action against person (s) at fault.

AIR Para No. 81(2017-18)

### 1.4 Audit Paras-ADLGE&RDD& VCs/NCs Hangu

### 1.4.1 Irregularity/ Non compliance

#### 1.4.1.1 Non Utilization of ADP Fund-Rs 123.158 million

According to Para 12 of GFR Vol.-1, a controlling officer must see not only that the total expenditure is kept within the limits of the authorized appropriation but also that the funds allotted to spending units are expended in the public interest and upon objects for which the money was provided.

AD LGE&RDD Hangu did not utilize development fund of Rs 123,158,182. Development fund of Rs 190,030,970 was received during 2016-17 out of which Rs 66,872,788 was spent while Rs 123,158,182 could not be utilized, resultantly deprived the general public at large from the timely benefit of the ADP fund.

Non utilization of fund occurred due to non-compliance of rules, which resulted in violation of Government rules.

Non utilization of fund was pointed out to the management in January 2019, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in January 2019, which could not be convened till finalization of this report.

Audit recommends inquiry and action against person (s) at fault.

AIR ParaNo.103 (2017-18)

### 1.4.1.2 Unauthorized purchase of vehicles-Rs 5.220 million

According to Government of Khyber Pakhtunkhwa Administration Department (Transport Section) minutes of the transport committee meeting circulated vide No. SOT(AD)/TCR/2015/KC dated 20-10-2017, the provincial Government has imposed complete ban on purchase of vehicle, which can be relaxed by the Chief Minister on case to case basis. However, the case of

purchase of vehicle may be moved after obtaining non-availability certificate from Administration Department. Further, the case for purchase of vehicle should be moved only after obtaining condemnation certificate as per procedure laid down S.No 9 of delegation of powers Rules-2001. According to Board of Revenue and Estate Department letter No. Bud:1/Vehicle/BOR/2016/23729-50 dated 28-9-2016 stated that a summary on the purchase of vehicles for ADC and AACs has been approved for purchase of 4 vehicles of 800cc for Rs 2,768,000.

AD LGE&RDD Hangu purchased 3 Nos of vehicles for Rs 5,220,000 during the year 2017-18. The following irregularities were noticed:

- 1. Relaxation on ban of vehicles was not obtained from Chief Minister as per above criteria.
- 2. Certificate of non-availability of vehicles was not obtained from administration department.
- 3. Condemnation of vehicle certificate as per procedure laid down S. No 9 of delegation of powers Rules-2001 was also not obtained.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in January 2019, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in January 2019, which could not be convened till finalization of this report.

Audit recommends enquiry and action against person (s) at fault.

AIR Para No. 104 (2017-18)

### 1.4.1.3 Unauthorized expenditure without sanction-Rs 1.427 million

According to rule 20 of the Delegation of power & Re-appropriation rules 2001 of the KP, Administrative deptt: and officers in category-1 have full powers in respect of TA claims not more than 3 years and other claims not more than 7 years old.

AD LGE&RDD Hangu incurred an expenditure of Rs 1,427,167 on account of advertisement charges without sanction of the competent authority. Claims were more than three years old for which investigation sanction was not obtained.

Irregularity occurred due to non-compliance of rules, which resulted in violation of Government rules.

The Irregularity was pointed out to the management in January 2019, management stated that reply will be submitted after scrutiny of record, which was not submitted till finalization of this report.

Request for convening DAC meeting was made in January 2019, which could not be convened till finalization of this report.

Audit recommends regularization of the expenditure and action against person (s) at fault.

AIR Para No. 105 (2017-18)

### **ANNEXURES**

### Annex-1

### **MFDAC**

(Rs in million)

| S# | AP No | Department | Gist of Para  | Amount  |
|----|-------|------------|---|---------|
| 5# | AI NO | Department | Blocked of government fund and irregular                                    | Amount  |
| 1  | 1     |            | transfer of fund to PTC of  | 9.409   |
| 2  | 2     | -do-       | Non deposit of Bank profit into government treasury                         | 0.174   |
| 3  | 7     | -do-       | Non deduction of House Rent Allowance & Conveyance Allowance                | 0.296   |
| 4  | 9     | -do-       | Irregular and doubtful appointment of ministerial staff                     |         |
| 5  | 10    | -do-       | Irregular and unauthorized appointment of class – IV staff                  |         |
| 6  | 11    | -do-       | Non surrender of Savings of Developmental<br>Schemes                        | 1.298   |
| 7  | 13    | DHO        | Irregular and doubtful appointment of technical staff                       |         |
| 8  | 15    | -do-       | Loss to Government due to payment of Pay and allowances during leave period | 323,586 |
| 9  | 20    | -do-       | Irregular utilization of medicines  | 15.576  |
| 10 | 23    | -do-       | Loss to government due to Non collection of Ambulance charges               | 0.045   |
| 11 | 24    | -do-       | Irregular posting of the officials on detailment basis.                     |         |
| 12 | 25    | DEO (M&F)  | Non deposit of security   | 0.134   |
| 13 | 26    | -do-       | Loss to government due to less deduction of sales tax - Rs                  | 0.239   |
| 14 | 27    | -do-       | Loss to government due to less deduction of income tax from supplier        | 0.050   |
| 15 | 28    | -do-       | Irregular drawl and utilization of fund                                     | 16.958  |
| 16 | 29    | -do-       | Irregular and un-authorized expenditure on purchase of IT Equipments        |         |
| 17 | 33    | -do-       | Non deposit of security   | 0.484   |
| 18 | 34    | -do-       | Loss to government due to less deduction of sales tax                       | 0.735   |
| 19 | 35    | -do-       | Loss to government due to less deduction of income tax from supplier        | 0.152   |

| 20 | 36 | -do-              | Irregular drawl and utilization of fund                                      | 35.378 |
|----|----|-------------------|--|--------|
| 21 | 41 | DO Social         | Loss to Government due to less deduction of                                  | 0.469  |
| 21 |    | Welfare           | income tax on account of ADP purchase  | 0.409  |
| 22 | 43 | -do-              | Irregular payment  | 0.570  |
| 23 | 44 | -do-              | Unauthorized drawl of conveyance allowance.                                  | 0.070  |
| 24 | 47 | -do-              | Unauthorized expenditure beyond powers.                                      | 0.381  |
| 25 | 48 | -do-              | Unauthorized expenditure on TA/DA  | 0.054  |
| 26 | 49 | -do-              | Irregular expenditure on POL and M&R   | 0.046  |
| 27 | 50 | DD live Stock     | Unauthorized Expenditure on account of repair of Vehicle                     | 0.128  |
| 28 | 51 | -do-              | Irregular purchase of medicines  | 2.885  |
| 29 | 53 | -do-              | Doubtful expenditure under head Rent of building                             | 0.537  |
| 30 | 54 | -do-              | Overpayment under head TA  | 0.024  |
| 31 | 55 | DO Sports         | Loss to government under head taxes  | 0.292  |
| 32 | 59 | -do-              | Irregular & Wasteful expenditure on tours                                    | 0.820  |
| 33 | 60 | -do-              | Irregular and un-authorized expenditure without open tender system           | 0.752  |
| 34 | 61 | -do-              | Non-maintenance of cash book   |        |
| 35 | 63 | DO<br>Population  | Non-recovery of tax  | 0.23   |
| 36 | 65 | -do-              | Irregular utilization of medicines worth                                     | 1.538  |
| 37 | 66 | -do-              | Irregular payment on account of rent of Building                             | 0.496  |
| 38 | 67 | -do-              | Unauthorized drawl of conveyance allowance.                                  | 0.105  |
| 39 | 68 | DD<br>Agriculture | Non Utilization of Fund  | 4.879  |
| 40 | 69 | -do-              | Unjustified payment of Conveyance Allowance                                  | 0.075  |
| 41 | 73 | -do-              | Irregular and un-authorized expenditure without estimation                   | 0.183  |
| 42 | 74 | -do-              | Doubtful payment and suspected misappropriation                              | 0.676  |
| 43 | 76 | -do-              | Loss to government under head taxes  | 0.363  |
| 44 | 77 | -do-              | Non-recovery of long outstanding against<br>Farmers                          | 0.514  |
| 45 | 78 | TMA Thall         | Non-recovery of Long outstanding Government dues on account of water charges | 4.086  |
| 46 | 84 | -do-              | Irregular and doubtful expenditure   | 1.772  |
| 47 | 85 | -do-              | Suspected misappropriation of Rs   | 0.632  |
| 48 | 86 | -do-              | Loss to Government due to non deposit of taxes into Government treasury      | 0.692  |
| 49 | 87 | -do-              | Overpayment/ Suspected misappropriation                                      | 1.717  |

|    |     | -do-   | Unnecessary retention of money in designated       |        |
|----|-----|--|--|--------|
|    |     |  | bank accounts                                      |        |
| 50 | 88  |  | Irregular/Doubtful cash withdrawal from            | 21.555 |
|    |     |  | designated bank account and difference in cash     |        |
|    |     |  | book and bank statement                            |        |
| 51 | 89  | -do-   | Suspected misappropriation                         | 14.208 |
| 52 | 90  | -do-   | Unverified receipts of auctions                    | 2.178  |
| 53 | 91  | -do-   | Non transparent tendering process                  | 5.540  |
| 54 | 92  | -do-   | Irregular and doubtful payment                     | 0.154  |
| 55 | 93  | TMA Hangu Loss to government due to non deduction of |  | 1.00   |
| 33 | 93  |  | income tax   | 1.00   |
| 56 | 97  | -do-   | Unverified expenditure out of PLA                  | 83.741 |
| 57 | 99  | -do-   | Non-compliance with LGA 2013, Rules of             |        |
| 37 | 99  |  | Business 2015 & Budget Rules 2016                  |        |
| 58 | 101 | -do-   | Loss to Government on account of receipt contracts | 2.296  |
|    |     | -do-   | Fraudulent award of contract due non-transparent   |        |
| 59 | _   |  | 1.500  |        |
|    |     |  | -  |        |

### Annex -2 Para 1.2.1.2

## **Detail of unverified expenditure**

| DDO Code                 | Head of Account          | Expenditure (Rs) |
|--------------------------|--------------------------|------------------|
| 6076                     | Cost of Drugs & Medicine | 149,790          |
| 6052                     | Cost of Drugs & Medicine | 278,695          |
| 6053                     | Cost of Drugs & Medicine | 168,400          |
| 6051                     | Cost of Drugs & Medicine | 112,000          |
| 6038                     | Cost of Drugs & Medicine | 9,746,340        |
| 6037                     | Cost of Drugs & Medicine | 2,200,000        |
| 6035                     | Cost of Drugs & Medicine | 3,080,000        |
| Total Regular Budget Me  | dicine                   | 15,735,225       |
| District ADP (Equipment  | 23,431,970               |                  |
| Integration of Health Se | 18,614,863               |                  |
| Total Un-verified Expen  | 57,780,000               |                  |

Annex -3 Para 1.2.1.5

### **Detail of unauthorized cash withdrawal**

| S.No | Date   | Cheque No | Amount (Rs) |  |  |
|------|--|-----------|-------------|--|--|
| 1    | 4-7-17   | 58896176  | 543,322     |  |  |
| 2    | 5-7-17   | 58896178  | 2376,000    |  |  |
| 3    | 1-8-17   | 58896180  | 1885,587    |  |  |
| 4    | 25-8-17  | 58896181  | 549,370     |  |  |
| 5    | 1-10-17  | 58896182  | 59,155      |  |  |
| 6    | 13-10-17                                       | 58896183  | 27,000      |  |  |
| 7    | 25-10-17                                       | 58896186  | 24,100      |  |  |
| 8    | 3-11-17  | 58896187  | 380,044     |  |  |
| 9    | 14-11-17                                       | 58896188  | 500,000     |  |  |
| 10   | 29-11-17                                       | 58896189  | 153,840     |  |  |
| 11   | 24-12-17                                       | 58896193  | 24,560      |  |  |
| 12   | 4-1-18   | 58896194  | 895,550     |  |  |
| 13   | 7-2-18   | 58896199  | 20,540      |  |  |
| 14   | 7-2-18   | 58896198  | 60,850      |  |  |
| 15   | 14-2-18  | 62473306  | 109,290     |  |  |
| 16   | 20-2-18  | 58896195  | 632,110     |  |  |
| 17   | 28-2-18  | 62473307  | 41,185      |  |  |
| 18   | 7-3-18   | 62473308  | 2544,680    |  |  |
| 19   | 3-4-18   | 62473313  | 643,000     |  |  |
| 20   | 3-4-18   | 62473311  | 108,160     |  |  |
| 21   | 4-4-18   | 62473312  | 801,130     |  |  |
| 22   | 11-4-18  | 62473314  | 281,090     |  |  |
| 23   | 19-4-18  | 62473317  | 580,010     |  |  |
| 24   | 19-4-18  | 62473315  | 44,250      |  |  |
| 25   | 26-4-18  | 62473318  | 40,530      |  |  |
| 26   | 31-5-18  | 62473319  | 90,927      |  |  |
| 27   | 4-6-18   | 62473320  | 518,546     |  |  |
| 28   | 11-6-18  | 62473322  | 463,310     |  |  |
| 29   | 11-6-18  | 62473321  | 657,000     |  |  |
| 30   | 13-6-18  | 79031003  | 327,079     |  |  |
| 31   | 27-6-18  | 79031004  | 647,820     |  |  |
| 32   | 27-6-18  | 79031005  | 224,910     |  |  |
|      | Total un authorized cash withdrawal 16,254,945 |           |             |  |  |

Annex -4 Para 1.2.1.6

### Detail of blockade of government fund

|     | Detail of blockade of government fund                               |                    |              |           |  |  |
|-----|---|--------------------|--------------|-----------|--|--|
| S.  | Name of Scheme  | Name of            | Executing    | Estimated |  |  |
| No. | Name of Scheme  | Contractor         | Agency       | Cost      |  |  |
| 1   | Installation of Pipe line at Askar Ali<br>Koroona                   | Musa Ghani         | TMA Hangu    | 340,000   |  |  |
| 2   | Installation of HP at Qari Masood Koroona                           | Musa Ghani         | TMA Hangu    | 120,000   |  |  |
| 3   | Const; of PCC Road/ street drain Amir<br>Koroona                    | Musa Ghani         | TMA Hangu    | 350,000   |  |  |
| 4   | Const; of road near Mohammad Shah Banda                             | Musa Ghani         | TMA Hangu    | 150,000   |  |  |
| 5   | Const; of drain Momin Ali Koroona<br>Ibrahimzai                     | Musa Ghani         | TMA Hangu    | 200,000   |  |  |
| 6   | WSS & Machine at Haji Sultal Akbar<br>Koroona                       | Spin Const;        | TMA Hangu    | 400,000   |  |  |
| 7   | Pavement of street drain Molvi khel                                 | Musa Ghani         | TMA Hangu    | 200,000   |  |  |
| 8   | Const; of PCC road at Khanan Gariwal                                | Musa Ghani         | TMA Hangu    | 127,000   |  |  |
| 9   | Const; of PCC road at Nabiullah Koroona                             | Musa Ghani         | TMA Hangu    | 500,000   |  |  |
| 10  | PCC Road/ street Hospital Thall                                     | -                  | TMA Thall    | 194,000   |  |  |
| 11  | PCC road at Mohala Mursalin Thall                                   | -                  | TMA Thall    | 250,000   |  |  |
| 12  | Repair of street at Bazar Khel Darsamand                            | -                  | TMA Thall    | 160,000   |  |  |
| 13  | Pavement of street & drain Noor ul Haq<br>Sarozai                   | -                  | TMA Thall    | 245,000   |  |  |
| 14  | Open well at Haji Ibrahim House                                     | -                  | TMA Thall    | 375,000   |  |  |
| 15  | Pavement of street Mufti Din Asghar<br>Zargari                      | -                  | TMA Thall    | 430,000   |  |  |
| 16  | PCC Street Adil Badshah   | -                  | TMA Thall    | 100,000   |  |  |
| 17  | Installation of pipe line at Madrassa Naryab                        | -                  | TMA Thall    | 212,500   |  |  |
| 18  | Pavement of street Ustad Rehmat Ullah                               | -                  | TMA Thall    | 170,000   |  |  |
| 19  | Solar System, 1 No. Computer, 3 No.<br>Printers at GGHS Zander Khel | Noor Karim         | AD<br>LG&RDD | 250,000   |  |  |
| 20  | Const;/ Pavement of ground at GGMS Spin<br>Khaw                     | Mishti<br>Const;   | AD<br>LG&RDD | 300,000   |  |  |
| 21  | Repair work at GMCH No. 1 Gul Bagh                                  | Badshah<br>Khan    | AD<br>LG&RDD | 1,362,000 |  |  |
| 22  | Repair work at GGMS Kahi  | Saeed Shah         | AD<br>LG&RDD | 200,000   |  |  |
| 23  | Solar system, purchase 1 No. computer<br>GHS Zander Khel            | Habib Ur<br>Rehman | AD<br>LG&RDD | 250,000   |  |  |

| 24 | Const; of ablution places at GHS Zandar | Habib Ur | AD     | 200,000   |
|----|---|----------|--------|-----------|
|    | Khel                                    | Rehman   | LG&RDD | 200,000   |
| 25 | Solar System, Furniture at GHS Torawari |          | AD     | 1 262 000 |
| 23 |   |          | LG&RDD | 1,362,000 |
| 26 | Boundary wall at GHS Bilyamina          |          | AD     | 227,000   |
| 20 |   |          | LG&RDD | 337,000   |
| 27 | Boundary wall at GMS Alwara Mela        |          | AD     | 400,000   |
| 27 |   |          | LG&RDD | 400,000   |
| 28 | Solar System, Boundary Wall raising at  |          | AD     | 225,000   |
| 28 | Samana                                  |          | LG&RDD | 225,000   |
|    | Total                                   |          |        | 9,409,500 |

Irregular transfer of fund to PTC

| S.   | integuiai transier                      | Name of    | Executing | Estimated |
|------|---|------------|-----------|-----------|
| No.  | Name of Scheme                          | Contractor | Agency    | Cost      |
| 1    | Solar System, 1 No. Computer, 3 No.     | Noor Karim | AD        | 250,000   |
|      | Printers at GGHS Zander Khel            |            | LG&RDD    |           |
| 2    | Const;/ Pavement of ground at GGMS Spin | Mishti     | AD        | 300,000   |
| 2    | Khaw                                    | Const;     | LG&RDD    |           |
| 3    | Repair work at GMCH No. 1 Gul Bagh      | Badshah    | AD        | 1,362,000 |
| 3    |   | Khan       | LG&RDD    |           |
| 4    | Repair work at GGMS Kahi                | Saeed Shah | AD        | 200,000   |
| 4    |   |            | LG&RDD    |           |
| 5    | Solar system, purchase 1 No. computer   | Habib Ur   | AD        | 250,000   |
| 3    | GHS Zander Khel                         | Rehman     | LG&RDD    |           |
| 6    | Const; of ablution places at GHS Zandar | Habib Ur   | AD        | 200,000   |
| U    | Khel                                    | Rehman     | LG&RDD    |           |
| 7    | Solar System, Furniture at GHS Torawari |            | AD        | 1,362,000 |
| ,    |   |            | LG&RDD    |           |
| 8    | Boundary wall at GHS Bilyamina          |            | AD        | 337,000   |
| 0    |   |            | LG&RDD    |           |
| 9    | Boundary wall at GMS Alwara Mela        |            | AD        | 400,000   |
| ,    |   |            | LG&RDD    |           |
| 10   | Solar System, Boundary Wall raising at  |            | AD        | 225,000   |
| 10   | Samana                                  |            | LG&RDD    |           |
| Tota |   |            |           | 4,886,000 |

Annex -5 A. Para No. 1.2.1.17

### **Detail of irregular and unauthorized disbursement**

| S .No. | Name of U/C                               | Expenditure |
|--------|---|-------------|
| 1      | Mehfal-e-Hussan-e-Qirat in District Hangu | 750,534     |
| 2      | Sports event in U/C Karbogha Sharif       | 124,088     |
| 3      | Sports event in U/C Doaba                 | 122,430     |
| 4      | Sports event in U/C Kuch                  | 71,270      |
| 5      | Sports event in U/C Togh Sarai            | 124,138     |
| 6      | Sports event in U/C Thall                 | 124,138     |
| 7      | Sports event in U/C Darsamand             | 125,320     |
| 8      | Sports event in U/C Dallan                | 382,480     |
|        | Total                                     | 1,824,398   |

Annex -5 B Para No. 1.2.1.17

|      | Expenditure without supporting |             |  |  |  |  |
|------|--------------------------------|-------------|--|--|--|--|
| S No | Tehsil / U/C                   | Expenditure |  |  |  |  |
| 1    | Raisan                         | 70,000      |  |  |  |  |
| 2    | Ganjano Kaly                   | 50,000      |  |  |  |  |
| 3    | Belyamina                      | 50,000      |  |  |  |  |
| 4    | Tora Warai                     | 50,000      |  |  |  |  |
| 5    | Thall Urban                    | 50,000      |  |  |  |  |
| 6    | Thall Rural                    | 50,000      |  |  |  |  |
| 7    | Muntaha (Lady Councilor)       | 20,000      |  |  |  |  |
|      | Total                          | 340,000     |  |  |  |  |

### Annex-6 Para 1.2.1.23

## **Detail of irregular expenditure on account of other store**

| S. No. | Item Supplied         | Name of Supplier             | Amount (Rs) |
|--------|-----------------------|------------------------------|-------------|
| 1      | Maiz Seed, DAP & Urea | MFSC, Hangu                  | 30,600      |
| 2      | Wheat Seed            | MFSC, Hangu                  | 96,750      |
| 3      | DAP & Urea            | MFSC, Hangu                  | 96,750      |
| 4      | Fruit Fly strips      | MFSC, Kohat                  | 24,000      |
| 5      | Apricot               | MFSC, Hangu                  | 45,000      |
| 6      | Plum & Pomegrenate    | MFSC, Hangu                  | 70,000      |
| 7      | Vegetable Seeds       | Riaz & Bros                  | 47,000      |
| 8      | Vegetable Seeds       | Riaz & Bros                  | 22,500      |
| 9      | Palm trees            | Modern Zamindar Narsary Farm | 70,000      |
| 10     | Misc. Items           | Riaz & Bros                  | 10,500      |
| 11     | DAP, Urea & Seed      | MFSC, Hangu                  | 96,750      |
| 12     | DAP & Urea            | MFSC, Hangu                  | 20,400      |
| 13     | Misc. Items           | Riaz & Bros                  | 12,510      |
| 14     | Maiz Seed             | Riaz & Bros                  | 99,000      |
| 15     | DAP & Urea            | MFSC, Hangu                  | 140,500     |
| 16     | DAP & Urea            | MFSC, Hangu                  | 93,375      |
| 17     | Maiz Seed             | MFSC, Hangu                  | 88,500      |
| 18     | DAP and Urea          | MFSC, Hangu                  | 211,036     |
|        | Total                 |                              | 1,275,171   |

Annex -7 Para 1.2.2.1

## **Detail of overpayment of HPA allowance**

| S# | Name of Doctor    | Date of<br>Appointment | Date of<br>Regularization | HPA Drawn<br>Before<br>Regularization<br>(Rs) | Total<br>Overpayment<br>(Rs) |
|----|-------------------|------------------------|---------------------------|---|------------------------------|
| 1  | Dr. M. Asad       | 16.01.2017             | 26.5.2017                 | 92,000 x 4                                    | 368,000                      |
| 2  | Dr. Anila Naz     | 18.01.2017             | do                        | 92,000 x 4                                    | 368,000                      |
| 3  | Dr. Zainab saleem | 18.01.2017             | do                        | 92,000 x 4                                    | 368,000                      |
| 4  | Dr. Amal Bibi     | 16.01.2017             | do                        | 92,000 x 4                                    | 368,000                      |
| 5  | Dr. M. Kabir      | 6.2.2017               | do                        | 92,000 x 3                                    | 276,000                      |
| 6  | Dr. Jibran Ahmed  | 17.2.2017              | do                        | 92,000 x 3                                    | 276,000                      |
| 7  | Dr. M. Asif       | 18.2.2017              | do                        | 92,000 x 3                                    | 276,000                      |
| 8  | Dr. Uzma ghafoor  | 12.1.2017              | do                        | 92,000 x 4                                    | 368,000                      |
| 9  | Dr. Ahmad Tariq   | 17.2.2017              | do                        | 92,000 x 3                                    | 276,000                      |
| 10 | Dr. Mohib Ullah   | 12.1.2017              | do                        | 92,000 x 4                                    | 368,000                      |
| 11 | Dr. Sajjad Gul    | 12.1.2017              | do                        | 92,000 x 4                                    | 368,000                      |
| 12 | Dr. Fahad Aziz    | 6.2.2017               | do                        | 92,000 x 3                                    | 276,000                      |
|    | 3,956,000         |                        |                           |   |                              |

#### Annex-8

#### Para 1.2.2.3

## **Detail of non utilization of machinery**

| S.<br>No. | Name of officer/ official | Quantity | Rate    | Amount outstanding |  |  |  |
|-----------|---------------------------|----------|---------|--------------------|--|--|--|
| 1         | Tractor 75 horse power    | 1        | 940,500 | 940,500            |  |  |  |
| 2         | Tractor 65 horse power    | 2        | 709,500 | 1,419,00           |  |  |  |
| 3         | Tractor Trolley           | 2        | 476,820 | 953,640            |  |  |  |
| 4         | Cultivator                | 2        | 47,000  | 94,000             |  |  |  |
| 5         | Rotavator                 | 1        | 79,786  | 79,786             |  |  |  |
| 6         | MB Plough                 | 1        | 43,000  | 43,000             |  |  |  |
| 7         | Ridger                    | 1        | 55,000  | 55,000             |  |  |  |
| 8         | Post Hole Digger          | 1        | 77,000  | 77,000             |  |  |  |
| 9         | Seed Drill Machine        | 1        | 70,000  | 70,000             |  |  |  |
| 10        | Chisel Plough             | 1        | 43,000  | 43,000             |  |  |  |
| 11        | Potato Digger             | 1        | 183,768 | 183,768            |  |  |  |
| 12        | Disc Harrow               | 1        | 98,400  | 98,400             |  |  |  |
| 13        | Power Sprayer             | 3        | 52,000  | 156,000            |  |  |  |
|           | Total                     |          |         |                    |  |  |  |

#### Annex-9 Para 1.2.2.4

# **Detail of blockade of public money**

| S.<br>No. | Item purchased | Purchase<br>date | Stock Register<br>Page No. | Quantity | Rate    | Amount    |  |
|-----------|----------------|------------------|----------------------------|----------|---------|-----------|--|
| 1         | Sona Urea/2000 | 02.02.2015       | 28                         | 38       | 2,000   | 76,000    |  |
| 2         | Sona Urea/2054 | 09.09.2015       | 46                         | 443      | 2,054   | 909,900   |  |
| 3         | Sona Urea/1929 |                  |                            | 62       | 1,929   | 119,598   |  |
| 4         | DAP/3797.5     | 09.09.2015       | 46                         | 121      | 3,797.5 | 459,498   |  |
| 5         | DAP/3414       | 26.10.2015       | 55                         | 383      | 3,414   | 1,309,269 |  |
|           | Total          |                  |                            |          |         |           |  |

Annex-10 Para 1.2.2.6

## **Detail of non deduction of HRA & Conveyance**

| S# | Name of occupant  | Accommodation   | C A   | HRA/ Room<br>Rent | Total<br>Recovery |
|----|-------------------|-----------------|-------|-------------------|-------------------|
| 1  | M. Iqbal          | BHU Togh Sarai  | 5,000 | 1,818             | 81,816            |
| 2  | Azmat Ullah       | BHU Dalan       | 2,856 | 1,307             | 49,956            |
| 3  | Hafeez            | BHU M. Khwaja   | 2,856 | 1,307             | 49,956            |
| 4  | Fazal Waheed      | BHU Kahi        | 2,856 | 1,307             | 49,956            |
| 5  | M. Haroon         | Type D Thall    | 2,856 | 1,307             | 49,956            |
| 6  | Abdul Rasheed     | Type D Thall    | 2,856 | -                 | 34,272            |
| 7  | Saira Javed       | BHU Karbogha    | 2,856 | 1,307             | 49,956            |
| 8  | Laila bibi        | BHU Togh        | 2,856 | -                 | 34,272            |
| 9  | Shaheen Begum     | BHU Kahi        | 1,932 | -                 | 23,184            |
| 10 | Saima             | BHU Dalan       | 2,856 | -                 | 34,272            |
| 11 | Dr. Jabran Ahmed  | BHU Kahi        | 5,000 | 2,955             | 95,460            |
| 12 | Dr. Tauqeer Abbas | BHU Ibrahim Zai | 5,000 | 2,955             | 95,460            |
| 13 | Dr. Muzaffar Shah | RHC Naryab      | 5,000 | -                 | 60,000            |
| 14 | Dr. M. Umar       | RHC Naryab      | 5,000 | -                 | 60,000            |
| 15 | Dr. Sawab Gul     | Type D Thall    | 5,000 | -                 | 60,000            |
| 16 | Dr. Saima         | Type D Thall    | -     | 2,955             | 35,460            |
| 17 | Dr. Wahid Gul     | BHU Dalan       | 5,000 | -                 | 60,000            |
| 18 | Dr. Shafaat Ullah | Type D Thall    | 5,000 | 2,955             | 95,460            |
| 19 | Dr. Risal Noor    | Type D Thall    | 5,000 | 2,955             | 95,460            |
| 20 | Sahib Ur Rehman   | Type D Thall    | 2,856 | 1,307             | 49,956            |
| 21 | Tahir Shah        | Type D Thall    | 2,856 | 1,307             | 49,956            |
| 22 | Shah Hussain      | Type D Thall    | 2,856 | 1,307             | 49,956            |
| 23 | Asad Ullah        | Type D Thall    | 2,856 | 1,307             | 49,956            |
| 24 | Tariq Zaman       | RHC Naryab      | 2,856 | 1,307             | 49,956            |

| 27 | 27         Sahim Nara         BHU Bilyamina         2,856         1,307           Total |                   |       |       |                  |  |
|----|---|-------------------|-------|-------|------------------|--|
| 26 | Qurat Ul Ain  | BHU Chamba<br>Gul | 2,856 | 1,307 | 49,956<br>49,956 |  |
| 25 | Fazeelat Bibi   | RHC Naryab        | 1,932 | 1,146 | 36,936           |  |

Annex-11 Para 1.3.3.2

## Detail of loss due to less realization of revenue

| Particulars                 | Actual<br>Receipts<br>during<br>2016-17 | Required<br>after 20%<br>increase for<br>2017-18 | Actual<br>Receipts<br>during 2017-<br>18 | Difference<br>due to less<br>collection of<br>receipts (Rs) |
|-----------------------------|---|--|--|---|
| WCF, Doaba                  | 3,200,000                               | 3,840,000  | 3,172,564                                | 667,436   |
| Lorry Adda Entry Fee, Doaba | 3,033,470                               | 3,640,164  | 2,399,310                                | 1,240,854   |
| Tehbazari Fee, Doaba        | 375,000                                 | 450,000  | 395,240                                  | 54,760  |
| WCF, Thall                  | 2,100,000                               | 2,520,000  | 1,644,162                                | 875,838   |
| 2% Mutation, Thall          | 979,000                                 | 1,174,800  | 1,003,062                                | 171,738   |
| Lorry Adda Entry Fee, Thall | 6,754,990                               | 8,105,988  | 4,946,340                                | 3,159,648   |
| Slaughter house, Thall      | 103,740                                 | 124,488  | 82,620                                   | 41,868  |
| Group Latrine, Thall        | 112,360                                 | 134,832  | 103,670                                  | 31,162  |
| Licence Fee, Thall          | 148,500                                 | 178,200  | 136,500                                  | 41,700  |
|                             | 6,285,004                               |  |  |   |

Annex-12 Para 1.3.3.3

#### **Detail of non realization of revenue**

| S#  | Name of CNG/Petrol Pump                         | NOC Fee         | Annual       | Total                                   |
|-----|---|-----------------|--------------|---|
|     | •   | (Rs.)           | Renewal of   | Outstanding                             |
|     |   |                 | Registration | Amount                                  |
|     |   |                 | Fee (Rs.)    | (Rs.)                                   |
| 01  | Mr. Malik Ahmed Hussain S/O Haji Gul,           | 200,000         | 80,000       | 280,000                                 |
|     | R/O CNG Station                                 |                 |              |   |
| 02  | ZahidaPerveen, CNG Station Near Gul             | 200,000         | 80,000       | 280,000                                 |
|     | Flour Mill Hang                                 |                 |              |   |
| 03  | Shah Hussain Khan S/O GhulamHussain             | 200,000         | 80,000       | 280,000                                 |
|     | Khan, CNG Pump                                  |                 |              |   |
| 04  | M.Ameen S/O M.Sadeeque Resident of              | 200,000         | 80,000       | 280,000                                 |
|     | Bahader Banda                                   |                 |              |   |
| 05  | Abdul Mateen Khan Opposite DCO                  | 200,000         | 80,000       | 280,000                                 |
|     | Office Hangu, CNG Pump                          |                 |              |   |
| 06  | Proprietor Al-noor Petrol Pump                  | 200,000         | 80,000       | 280,000                                 |
|     | HanguThall Road                                 |                 |              |   |
| 07  | Proprietor Qazi Petrol Pump HanguThall          | 200,000         | 80,000       | 280,000                                 |
|     | Road  |                 |              |   |
| 08  | Proprietor Fuji Filling Station Opposite        | 200,000         | 80,000       | 280,000                                 |
|     | Alshifa Medical Centre                          | • • • • • • • • |              | • |
| 09  | Proprietor Petrol Pump KachaaPakka              | 200,000         | 80,000       | 280,000                                 |
| 1.0 | village KahiHangu                               | 200.000         | 00.000       | 200.000                                 |
| 10  | Proprietor Shell Petrol Pump Near               | 200,000         | 80,000       | 280,000                                 |
| 1.1 | Alfarooq Masjid                                 | 200.000         | 00.000       | 200.000                                 |
| 11  | Proprietor Shahid Petrol Pump near FC           | 200,000         | 80,000       | 280,000                                 |
| 12  | Ground Form Course Potent Program Composite PTC | 200,000         | 90,000       | 280,000                                 |
| 12  | FazalQayum Petrol Pump Opposite PTC             | 200,000         | 80,000       | 280,000                                 |
| 13  | Ground Hangu                                    | 200,000         | 80,000       | 280,000                                 |
| 14  | Proprietor Petrol Pump Village Raisaan          | 200,000         | 80,000       | 280,000                                 |
| 15  | Kalaya Filling Station Raisaan                  |                 |              | · · · · · · · · · · · · · · · · · · ·   |
| 13  | Proprietor PSO Pump Samana Road                 | 200,000         | 80,000       | 280,000                                 |
| 16  | Hangu  Proprietor Molik CNC station Valuation   | 0               | 20,000       | 20,000                                  |
| 10  | Proprietor Malik CNG station Kohat road         | 0               | 80,000       | 80,000                                  |
|     | Hangu   | 2 000 000       | 1 200 000    | 4 200 000                               |
| l   | Total   | 3,000,000       | 1,280,000    | 4,280,000                               |

Annex-13 Para 1.3.3.4

# **Detail of non imposition of penalty**

| S# | Fund<br>Name                   | Name of Scheme                               | E.<br>Cost<br>in<br>million | Up-to-date<br>Expenditure<br>in million | Date of<br>work<br>order<br>issued | 10%<br>Penalty<br>Amount<br>(Rs) |
|----|--------------------------------|--|-----------------------------|---|------------------------------------|----------------------------------|
| 01 | District<br>ADP<br>2016-<br>17 | Inst: of HP at UC Dallan                     | 0.510                       | Nil                                     | 27.12.17                           | 51,000                           |
| 02 | do                             | Pvt: of street etc at Thall Urban            | 0.700                       | Nil                                     | do                                 | 70,000                           |
| 03 | do                             | Pvt: of streets at YousafKhel                | 0.400                       | Nil                                     | do                                 | 40,000                           |
| 04 | do                             | Const: of street at ZaheenBadshahThall       | 0.730                       | 0.700                                   | do                                 | 73,000                           |
| 05 | do                             | Const: of community centre at Dallan         | 0.800                       | 0.395                                   | do                                 | 80,000                           |
| 06 | do                             | Const: of community centre at Darsamand      | 0.850                       | 0.652                                   | do                                 | 85,000                           |
| 07 | do                             | Repair of community hall at<br>Karbogha      | 0.200                       | Nil                                     | do                                 | 20,000                           |
| 08 | do                             | Const: of streets at Naryab-II               | 0.650                       | Nil                                     | do                                 | 65,000                           |
| 09 | do                             | Const: of PCC streets at<br>Naryab-II        | 1.050                       | Nil                                     | do                                 | 105,000                          |
| 10 | do                             | Const: of PCC street at<br>ToraWarai         | 0.250                       | Nil                                     | do                                 | 25,000                           |
| 11 | do                             | Const: of waiting hall at<br>ToraWarai       | 0.130                       | Nil                                     | do                                 | 13,000                           |
| 12 | do                             | Const: of roof in janazgah at<br>Darsamand   | 1.150                       | 0.726                                   | do                                 | 115,000                          |
| 13 | do                             | Const: of drain at Moh: jhandi,<br>Darsamand | 0.300                       | 0.291                                   | d0                                 | 30,000                           |
| 14 | do                             | Const: of PCC streets at Darsamand           | 0.487                       | 0.167                                   | do                                 | 48,700                           |
| 15 | do                             | Pvt: of streets at karbogha                  | 0.500                       | Nil                                     | do                                 | 50,000                           |
| 16 | CMD<br>2017-<br>18             | Pvt: of street & drain at Doaba              | 1.800                       | 0.850                                   | 16.2.18                            | 180,000                          |
| 17 | do                             | Pvt; of street & drain at UC<br>Darsamand    | 1.400                       | 0.134                                   | do                                 | 140,000                          |

|    |                                | Pvt; of street & drain at UC               | 1     |       |         |         |
|----|--------------------------------|--|-------|-------|---------|---------|
| 18 | do                             | Darsamand                                  | 1.00  | 0.540 | do      | 54,000  |
| 19 | do                             | Const: of protection walls at Thall        | 2.500 | Nil   | do      | 250,000 |
| 20 | District<br>ADP<br>2017-<br>18 | Const: of PCC street at Darsamand          | 0.500 | Nil   | 01.3.18 | 50,000  |
| 21 | do                             | Const: of PCC street at Dallan             | 0.294 | Nil   | do      | 29,400  |
| 22 | do                             | Dust bin at Naryab                         | 0.150 | Nil   | do      | 15,000  |
| 23 | do                             | Passenger Shed at Naryab                   | 0.200 | Nil   | do      | 20,000  |
| 24 | do                             | Const; of PCC streets at Dallan            | 1.00  | Nil   | do      | 100,000 |
| 25 | do                             | Open well repair at UC Dallan              | 0.200 | Nil   | do      | 20,000  |
| 26 | do                             | Repair of community centre at Dallan       | 0.400 | Nil   | do      | 40,000  |
| 27 | do                             | Repair of community centre at Dallan       | 0.450 | Nil   | do      | 45,000  |
| 28 | do                             | Const:/repair work at CD<br>Nayan Banda    | 1.361 | Nil   | -       | 136,100 |
| 29 | do                             | Const: of open well at Dallan              | 0.450 | Nil   | -       | 45,000  |
| 30 | do                             | Const: of open well at Hakeem Jan Dallan   | 0.310 | Nil   | -       | 31,000  |
| 31 | do                             | Open well repair at Master<br>JavedDallan  | 0.250 | Nil   | ı       | 25,000  |
| 32 | 30%<br>TADP<br>2015-<br>16     | Imp: of WSS near GGC Thall                 | 4.465 | 1.167 | 16.6.17 | 446,500 |
| 33 | do                             | Imp: of WSS at Karbogha                    | 0.475 | Nil   | do      | 47,500  |
| 34 | do                             | Imp: of WSS at Moh:<br>ChappriKarbogha     | 1.215 | 0.903 | do      | 121,500 |
| 35 | do                             | Imp: of WSS at Thall Rural                 | 0.415 | Nil   | do      | 41,500  |
| 36 | do                             | Inst; of HP at Thall                       | 0.550 | Nil   | do      | 55,000  |
| 37 | do                             | Open well at ChappriNaryab-II              | 0.190 | Nil   | do      | 19,000  |
| 38 | do                             | Pvt: near M. Umar Khan UC<br>Dallan        | 0.526 | 0.304 | do      | 52,600  |
| 39 | do                             | Pvt: of street UC Darsamand                | 2.045 | 0.592 | 28.8.16 | 204,500 |
| 40 | do                             | Pvt: of street near SajeedGul at Darsamand | 0.267 | Nil   | do      | 26,700  |
| 41 | do                             | Pvt: of street & drain at<br>Naryab-II     | 0.300 | Nil   | do      | 30,000  |
| 42 | do                             | Pvt; of street & drain at UC               | 2.948 | 1.904 | do      | 294,800 |

|    |       | Dallan                                       |       |       |    |         |  |
|----|-------|--|-------|-------|----|---------|--|
| 43 | do    | Pvt; of street & drain at Thall              | 0.860 | Nil   | do | 86,000  |  |
| 44 | do    | Pvt; of street & drain at Thall              | 0.724 | 0.576 | do | 72,400  |  |
| 45 | do    | Const: of protection wall at Thall           | 0.435 | Nil   | do | 43,500  |  |
| 46 | do    | Pvt; of street & drain at<br>Karbogha Sharif | 1.834 | 1.508 | do | 183,400 |  |
| 47 | do    | Const: of PCC road at Thall<br>Rural Phase-2 | 1.338 | 1.055 | do | 133,800 |  |
| 48 | do    | Const: of compound wall at Thall             | 0.297 | 0.279 | do | 29,700  |  |
|    | Total |  |       |       |    |         |  |

## Annex-14 Para 1.3.3.5

## **Detail of non realization of revenue**

| S# | Name of CNG/Petrol Pump                       | Outstanding<br>Amount as on<br>01-07-2017 | Annual renewal<br>Fee for the year<br>2017-18 | Outstanding<br>Amount as<br>on 30-06-<br>2018 |
|----|---|---|---|---|
| 01 | Supper Thall Filling Station Thall            | 280,000                                   | 80,000  | 360,000                                       |
| 02 | PSO Filling Station Tandoro                   | 280,000                                   | 80,000  | 360,000                                       |
| 03 | Aithemad Filling Station PSO Thall Cantonment | 280,000                                   | 80,000  | 360,000                                       |
| 04 | PSO filling Station Mamoon<br>Khwarh          | 280,000                                   | 80,000  | 360,000                                       |
|    | 1,440,000                                     |   |   |   |
|    | 1,440,000                                     |   |   |   |
|    | Total Outstanding Amou                        | ınt                                       |   | 2,880,000                                     |

Annex-15 Para 1.3.3.6

#### **Detail of non-deduction of HRA &CA**

| S#        | Name of            | Designation | HRA   | Conveyance | Period   | Total HRA |  |
|-----------|--------------------|-------------|-------|------------|----------|-----------|--|
|           | Officer/Official   | G           | (Rs)  | (Rs)       | (Months) | & CA (Rs) |  |
| 01        | FarhadAfzal        | TMO         | 4,432 | 5,000      | 12       | 113,184   |  |
| 02        | Pervez Hayat       | SE          | 1,852 | 2,856      | 12       | 56,496    |  |
| 03        | Saifullah          | SE          | 1,852 | 2,856      | 12       | 56,496    |  |
| 04        | Matiullah          | TOF         | 1,852 | 2,856      | 12       | 56,496    |  |
| 05        | District & Session | -           | 4,432 | 5,000      | 12       | 113,184   |  |
|           | Judge Kohat        |             |       |            |          |           |  |
| 06        | Noor               | Retired CCO | 4,432 | 5,000      | 12       | 113,184   |  |
|           | DarazKhattak       |             |       |            |          |           |  |
| 07        | Aziz Ur Rehman     | TOR B.D     | 4,432 | 5,000      | 12       | 113,184   |  |
|           |                    | Shah        |       |            |          |           |  |
| 08        | Laeeq Noor         | Clerk       | 1,932 | 2,856      | 12       | 57,456    |  |
| 09        | RehmanGul          | Pipe fitter | 1,932 | 2,856      | 12       | 57,456    |  |
| 10        | Kamran Zaheer      | A. Sanitory | 1,932 | 2,856      | 12       | 57,456    |  |
| 11        | ShehzadMasih       | Jamadar     | 1,932 | 2,856      | 12       | 57,456    |  |
| 12        | Sabir Khan         | do          | 1,932 | 2,856      | 12       | 57,456    |  |
| 13        | Zabit Khan         | N/Qasid     | 1,785 | 2,856      | 12       | 55,692    |  |
| 14        | Gul Mohammad       | Peon        | 1,785 | 2,856      | 12       | 55,692    |  |
| 15        | Zahidullah Shah    | Chowkidar   | 1,785 | 2,856      | 12       | 55,692    |  |
| 16        | Shaheedurahman     | Mali        | 1,785 | 2,856      | 12       | 55,692    |  |
| 17        | Ashraf Masih       | Sweeper     | 1,785 | 2,856      | 12       | 55,692    |  |
| 18        | SarfarazMasih      | do          | 1,785 | 2,856      | 12       | 55,692    |  |
| 19        | BushraBibi         | do          | 1,785 | 2,856      | 12       | 55,692    |  |
| 20        | BashiraBibi        | do          | 1,785 | 2,856      | 12       | 55,692    |  |
| 21        | Abdul Sattar       | Chowkidar   | 1,785 | 2,856      | 12       | 55,692    |  |
| 22        | Ayazurahman        | N/Qasid     | 1,785 | 2,856      | 12       | 55,692    |  |
| 23        | Danish Masih       | Sweeper     | 1,785 | 2,856      | 12       | 55,692    |  |
| 24        | Zahidullah         | do          | 1,785 | 2,856      | 12       | 55,692    |  |
| 25        | IjazMasih          | do          | 1,785 | 2,856      | 12       | 55,692    |  |
| 26        | Khalilurahman      | S. Worker   | 1,785 | 2,856      | 12       | 55,692    |  |
| 27        | Ashraf masih       | Sweeper     | 1,785 | 2,856      | 12       | 55,692    |  |
| 28        | M. Uzair           | Fireman     | 1,785 | 2,856      | 12       | 55,692    |  |
| 29        | Mumtaz Khan        | Sweeper     | 1,785 | 2,856      | 12       | 55,692    |  |
| 30        | Shah Wali          | Retired     | 1,785 | 2,856      | 12       | 55,692    |  |
| Total 1,9 |                    |             |       |            |          |           |  |